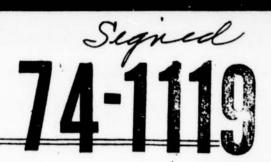
United States Court of Appeals for the Second Circuit



APPENDIX



IN THE UNITED STATES COURT OF APPEALS
FOR THE SECOND CIRCUIT

AVIS RENT A CAR SYSTEM, INC.,
Plaintiff-Appellee

v.

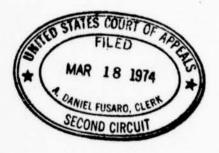
UNITED STATES OF AMERICA,

Defendant-Appellant

ON APPEAL FROM THE UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF NEW YORK

APPENDIX

Volume V (pp. 748-910).



SCOTT P. CRAMPTON, Assistant Attorney General,

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GEORGE G. WOLF,
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Tax Division,
Department of Justice,
Washington, D.C. 20530.

Of Counsel:

ROBERT A. MORSE, United States Attorney. PAGINATION AS IN ORIGINAL COPY

1	UNITED STATES LISTRICT COURT	
2	EASTERN DISTRICT OF NEW YORK	
3	x	
4	AVIS RENT-A-CAR SYSTEM, INC.,	
5	Plaintiff,	
6	- against - 70 C 70	
7	UNITED STATES OF AMERICA,	
8	Defendant.	
9	x	
10	United States Courthouse Brooklyn, New York	
	July 27, 1973	
12	10:00 a.m.	
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15		
16	Before:	
17	HON. ANTHONY TRAVIA, U. S. D. J.	
18		
19		
20		
21		
22		
23		
24	Ilene Ginsberg	
55	Acting Official Court Reporter	

APPEARANCES:

. . . .

GILBERT, SUGALL & YOUNG, ESQS. Attorneys for plaintiff 405 Park Avenue New York, N.Y.

BY: ROBERT LAYTON, ESQ.

ROBERT A. MORSE, U.S. ATTORNEY

By: ROBERT HIPPLE
Department of Justice
Tax Division
Washington, D.C. 20530

THE CLERK: Civil cause for trial, Avis Rent-A-Car System, Inc., versus the United Ethics of America.

TIM COURT: Do I understand there is a stipulation either in writing or to be placed on the record to the effect that a jury trial in this case is waived?

MR. LAYTON: On behalf of Avis Ment-A-Car System Inc., plaintiff, we do hereby waive our right to trial by jury which we did demand in this action.

THE COURT: Was that with the knowledge and consent of the plaintiff? I assume it was.

MR. LAYTON: Yes.

MR. HIPPLE: the defendant agrees with the waiver.

THE COURT: All right. Nory trial valued.
May we proceed?

MR. LAYTON: Yes, your Honor.

Your Honor, we do have, probably, a reasonably abbreviated trial.

We have taken extensive depositions. The government has filed most of the depositions.

There are three or four to be filed.

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2	THE COURT: I don't have them here.
3	THE CLERK: I will get them.
4	THE COURT: I assume you know what has been
5	filed?
6	MR. LAYTON: We don't need them this
7	morning.
8	THE COURT: No, but I will need them today
9	THE CLERK: When we take a break I will
10	bring them up.
11	MR. HIPPLE: I would like to file four
12	additional depositions taken by the parties in
13	Pittsburgh, February 20, 1973: Michael Copelin,
14	C-o-p-e-l-i-n; Nick Z-a-t-e-z-a-l-o; Robert
15	R-e-e-s-e; Jerome A. B-e-c-k Jr.
16	THE COURT: Now, these depositions are
17	being offered and consented to, I understand,
18	because these witnesses are more than 100 miles
19	away from this Court.
20	MR. LAYTON: Right, your Honor.
21	THE COURT: So, on that basis we can
22	accept them.
23	MR. LAYTON: Right.
24	THE COURT: That includes those previously
25	filed.

MR. HIPPLE: Yes, all of them.

In effect, we have already tried the case by traveling to the witnesses.

There were a number of exhibits to all the depositions. I would like to file them now.

MR. LAYTON: Yes, I would like to put in five exhibits to the depositions, not physically attached to the depositions.

The first four are exhibits to the deposition of Robert G-o-s-l-i-n-gtaken February 28, 1973 and I am offering plaintiff's exhibit 1 to that deposition which is a business license from the city of Seattle.

THE COURT: Any objection?

MR. HIPPLE: No, your Honor.

THE COURT: Received.

MR. HIPPLE: These were all marked at the time the deposition was taken.

THE COURT: They should be remarked now, because we are in the course of the trial and anything marked as an exhibit then is being offered as an exhibit now so we will take it as plaintiff's exhibit 1.

THE CLERK: One license marked plaintiff's

2.

(So marked)

exhibit number 1 in evidence.

THE COURT: No objection. It is received.

MR. LAYTON: I also offer as plaintiff's exhibit 2, three sheets which are -- two of which are ledger sheets from the books of King Transport, run by Mr. Gosling on the top of which is an explanatory legend; these sheets having been previously marked as plaintiff's exhibit two for identification on the occasion of the deposition of Mr. Gosling.

MR. HIPPLE: No objection.

THE COURT: Received as plaintiff's exhibit

THE CLERK: Three page document marked plaintiff's exhibit number 2 in evidence.

(So marked)

MR. LAYTON: I also offer as plaintiff's exhibit three in evidence a copy of an Avis Rent-A-Car vehicle transfer contract which has previously been marked plaintiff's exhibit three for identification on the occasion of Mr. Gosling's deposition.

MR. HIPPLE: No objection.

THE COURT: Received as plaintiff's exhibit 3.

THE CLERK: One document marked plaintiff's exhibit number 3 in evidence.

(So marked)

MR. LAYTON: I also offer as plaintiff's exhibit four in evidence the invoice receipt book of King Transport Company which had previously been marked plaintiff's exhibit four for identification on the occasion of Mr. Gosling's deposition.

THE COURT: Any objection?

MR. HIPPLE: No objection.

THE COURT: Received.

THE CLERK: One invoice book marked plaintiff's exhibit 4 in evidence.

(So marked)

MR. HIPPLE: Defendant's exhibit A, the only one.

THE CLERK: One document marked defendant's, government's, exhibit A in evidence.

(So marked)

MR. HIPPLE: It is a vehicle transfer contract, identical with exhibit three of the

plaintiff. We are putting it in now because every one of the witnesses identified that and discussed it.

THE COURT: Any objection to that, Mr. Layton?

MR. LAYTON: No objection. It is just another form --

THE COURT: Yes, it is identical to your exhibit three.

MR. LAYTON: It is just another form of that exhibit.

Your Honor, I have, on behalf of the plaintiff, one live witness this morning.

THE COURT: That's interesting.

MR. LAYTON: I wonder if your Honor would like some opening remarks?

THE COURT: Yes.

MR. LAYTON: This is a tax refund action brought by Avis Rent-A-Car System, Inc., which seeks the return of partial payments made on the account of the amount assessed by the I.R.S. service under Federal Insurance Contribution Act, Federal Unemployment Tax Act and Federal Withholding Tax Act for 1962, 63, 64, 65 and 1966.

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In March of 1968 Avis paid \$31,178.42 on account of the deficiency assessment made by I.R.S. with respect to these taxes in issue.

That constituted a divisible portion, ten percent of the total assessment.

The government in this action has counterclaimed for the remaing 90 percent and at issue here, with respect to the validity of the assessment, is one sole, narrow question, which is the status of a category of people known as car shuttlers, as either independent contractors or employees.

The government contends --

THE COURT: That of course, is I gather from the reading of the papers, is the only issue in this case.

If they are colleged you are attack. If not, they refund your money and loose their 90 percent as to the action anyway.

MR. LAYTON: Right. That is the issue here.

Now, from the prior history of the action, your Honor may see that we did take fairly extensive discovery because of the fact that the years in issue were going back from 1962 to 1966.

There was a fair amount of difficulty

locating the representatives performing these types

of service but we were fairly successful and we

took depositions around the country.

I can state to your Honor that is the position of the plaintiff, under the cases and the cases have become rather clear over the last number of years that there are a lengthy number of factors which the courts have said are the indicia and which determine a common law rule as to whether there is a relationship; master/servant; employer/employee and it is our view that the majority of these factors almost all militate in favor of the plaintiff.

The particular type of function personned by the car chuttlers is, as every other case. I suppose a little different --

THE COURT: Before we go into that, I read your pre-trial or trial memorandum and you indicate, I believe, at one point, if my memory serves me right, that the service has specifically stated in one of its rulings that they are -- shuttlers -- are employees so there is a specific rule that they made.

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Is that a rule or a decision to a rule because that to me is very interesting.

MR. LAYTON: It is a revenue ruling. I cited the number and I will hand it up.

THE COURT: Please do.

Let's offer that for whatever it is worth.

Put it in as plaintiff's next number.

THE CLERK: Three page document marked plaintiff's exhibit number 5 in evidence.

(So marked)

I didn't notice in your citations any particular citations that directly dealt with the employer/ employee relationship such as — and I am not saying they are of value in this case but they could be used as some idea as to how the courts have been thinking along those lines and I refer particularly to the long line of workman's compensation cases where the issue of employer/employee relationship is of such great importance. In other words, that is really one of the main factors in all those cases.

Do you see any relationship between anything along those lines in those cases vis-a-vis

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employer/employee relationships as might be described in this case?

MR. LAYTON: It is similar your Honor but it is our view that the federal courts in the last ten years have made it very clear that they have adopted for these purposes, in numerous and very similar cases, tax refund cases -indeed, one in this district -- of saying "You go through the form to the substance and you look to these approximate 16 or 17 factors and you look at those rather than the legal tag of just saying control."

The cases are saying, the revenue regulations, "Does the employer have control" and you determine that by looking at this large number of factors and how they balance out. That is how the determination is made. Where a jury determination is made the courts indicate those are the factors to consider.

We are here saying to your Honor we would like your Honor to consider those factors in determining the mixed question of law and fact.

THE COURT: Yes.

I just bring that out at this time because

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I wanted to get some idea as to how you felt about them.

I follow in your trial brief very carefully, the thoughts you expressed and the conclusions you arrived at and I was just wondering about the cases.

MR. LAYTON: I think over the last number of years as I said, the revenue service in the federal courts has pretty much taken a similar tact. They say "We look to these same questions" but there is dispute as to how the answers come out.

THE COURT: I guess the situation in one case that I might have used in this case are entimely different.

MR. LAYTON: So the facts are extra dinorille important and we have tried to indicate that by the peculiar nature of the kind of business of the plaintiff and the somewhat limited functions served by car shuttlers and the way it is operated during the years in issue.

A great number of these factors point to the fact that Avis had no control over these people. Indeed, in a number of instances, which

your Honor will see in the depositions, the

person who Avis contacted with respect to dealing

with shuttlers ran his own kind of independent

business and he supplied shuttlers to not only

Avis -- for example, Mr. Gosling, he supplied

shuttlers to Hertz, to Budget, National --

THE COURT: You are allowing Hertz's name to get in on this?

MR. LAYTON: Only for this limited purpose.

THE COURT: I thought they only admitted they were number one.

MR. LAYTON: Anyway, it is indicated that type of individual was independent because he, through the Seattle business of Mr. Gosling, rendered his independent services to other companies and that is not a characteristic of someone who is an employee and in addition, you will see there was a mormon church in Ontario, California, that went into the business of suplying shuttlers to the local Avis staticus and supplied members of the church to do the shuttling; housewives, members of the church and all the monies, fees went to the church. That was there method of doing good.

My point in this is that there is a deperateness, diversity, in the manner in which this function was performed and an awful lot of that shows that Avis didn't have the type of relationship that one would consider an employer/employee relationship with these people.

With respect to the particular control

matters we are talking about, as I pointed out,

an important factor here is whether Avis directed

in detail the manner in which this limited function

was carried out.

I think it is important that Avis's business was basically renting cars to the public. That is what they do and an incidental feature of that service, which not all companies offer, but some of the hig ones do, is that the customer does not have to bring the car back to the same place from which he rented it.

As a result of that service and feature, and do to difference of timing of business; weather, fluctuation, other factors, large numbers of cars ended out at airports.

For example, a car rented in Seattle ends up in Portland and there arises a need to have

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the cars moved and this is an irregular type of thing. There is no real consistency to it.

THE COURT: That is a point I would like to have you clarify a little more.

business, to permit one who rents a car to leave it someplace else, why do you say that -- and you admit that this occurs all over and the necessity arises that these cars have to be transported back to where the need is greater, which is basically what you are telling me -- why isn't that then an integral part of your business rather than assigning it to a less important role in your company when that becomes an important role in view of the fact that you allow people to leave the car where they want rathern then bring it back.

You wouldn't need a shuttler if you told them to bring the car back to where it was rented from.

MR. LAYTON: Right.

THE COURT: I am just trying to figure out why it is not an important part of your business.

MR. LAYTON: I understand exactly what

your Honor is saying, but the point is, that the cases have indicated that where the very business being performed by the taxpayer -- in other words, say a taxpayer is a house painter; paints houses and he has X, Y or Z doing the house painting, again the issue arises whether that man who paints the houses is an independent contractor or employee and the courts have found that since he is performing the exact function the taxpayer is in business for, that is a factor that shows some kind of greater employment relationship.

My point is that Avis is in the business of renting cars. They are not using the shuttlers as car mental agents or service gents. They are not using them as executives in their business.

The particular thing they are coing is an incidental part. It is a part but a smallish part of one service feature that they offer. There basic business is renting cars to the public and that is the point. If they decide to take away that feature they wouldn't be out of the business

THE COURT: No. That is the point that I am raising and I am prepared to concede with you

that it might be a small part of the business but under those circumstances you just pay them and not tell them they are subject to taxes themselves, like income.

tors there should be some tax thereon and if nothing is said to them -- like, our withholding taxes -- I am just wondering how the government gets the authority and it has been decided and they do tell a company "You are going to be responsible for the withholding taxes of your employees" and not have the employees worry about it alone because then the government would have some job trying to get it.

Now, I am trying to see what happens here where you pay an independed contractor, assuming that he is, you pay him X dollars for shuttling a car.

What record is there that he got paid a certain amount and who keeps those records and are you obliged under that, to at least infrm the government about the payment to these people as to a certain amount like the banks send out notices, I think a 1099 form --

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MR. LANTON: The law has not required that yet.

THE COURT: I know that but it has to be considered in this case as to whether or not these people are independent contractors, truely as such, and then it is their obligation to make the return.

In other words, your company does nothing with regard to withholding or taxes or anything or even making a report to the government.

In other words, you just pay them X dollars for delivering this car.

MR. LAYTON: A flat fee; Three dollars from Kennedy Airport to Manhattan and that's it.

But, we do urge upon your Honor --

case, but does that situation you are describing, since we are dealing with 1962 through 1966 and anything after that isn't part of this issue, but does that situation still pertain?

MR. LAYTON: Oh, yes.

THE COURT: Your business is still run on the same basis with shuttlers?

MR. LAYTON: Yes and I don't think that

it is unusual --

THE COURT: NO --

MR. LAYTON: Because you will see that in most of the cases here, theissue is after the fact.

Now, we had many discussions with Judge Rosling --

THE COURT: Was this one of Judge Rosling' cases assigned to me?

MR. LAYTON: Yes it is.

As he put it, if we are right we didn't have to keep any records. We didn't keep any records and our view is that the issue is a narrow one.

We made an earlier determination in our minds that these people were independent and we acted consistent with that view and treated them that way and our evidence shows --

THE COURT: That was your determination.

MR. LAYTON: Yes. That is what our vehicle transfer contract says.

THE COURT: That was the purpose of my asking those questions. I just wanted to clarify in my mind that there has been no obligation --

MR. LAYTON: No obligation under the law.

Now, a determination will be made because
the government says "You should have."

Now, we say because of the factors here and the manner in which these people operate we are right and I would point out that there are two main categories of employees of Avis who are located in the stations and the stations are the entities dealing with the public.

when you come into an airport or any town there is a rental agent behind the counter wearing a red jacket, usually a man or a woman.

behind the counter, inside the office, there is an employee called a service agent. That is usually a male who cleans the cars, washes them changes the tires, and gets the cars ready and sometimes repairs them and our testimony will show that just by your Honor examining — seeing the differences between the types of functions performed by those people and the manner in which the company deals with them, it sharply differs between those types of individuals and what is called the car shuttlers. The difference becomes very clear.

The car shuttler appears in no regular fashion at all. There is no way of getting him or her to show up at any particular time. They are irregular as drivers. They are drifters and some are people who moonlight with other jobs; housewives, working for the Mormon church, for example; service personnel; people who are retired from one or another form of work in life and want some extra money. They kind of drift in for a couple of days and may drift away. It is an irregular transitory kind of thing. There is no fixed time when they show up and the reason we thin't it is important for your Honor to know that the need for shuttling is irregular and doesn't have a fixed time is that because, as a result, there is no way anyone can have regularity of employment because the need is not that consistent.

If someone were foolish enough to try and turn up every Monday or Tuesday at nine o'clock he would waste his time. He could sit around the station all day and it would turn out they didn't have to move one car and he would make nothing --zero.

The other important thing is that they don't

tell him how to perform the function he performs.

They give him a car, keys, and you will have from
the testimony they tell him to move the car from
point A to point B and that's it.

He decides how to do it, what road he takes, the route he travels, how fast he is going to do it. The only requirement is that he deliver the same car in the same condition to that point.

There is a fixed fee he is given.

Now, if an ambitious fellow is in business to make money and he is a good driver, knowledgeable and careful, he can perhaps do two trips in the same period of time where a person might make one.

So, we do think there is some skill involved on their part and they perform the functions the aselves with no interference, direction of control by Avis.

Now, contrasted to that, your Honor will hear, that with respect to the employees, rental and service agents, Avis controls them in very many ways.

Avis requires them to wear certain uniforms; that women employees dress in a certain manne.: that they wear a uniform furnished by the common, adhere to certain rules and they work on certain hourly shifts. So, there is a tremendous contrast, we think, between these types of people.

One of the other factors extraordinarily important here too, is that there is no control in the sense that Avis cannot -- well, I would use the word "fire" someone because there is no guarantee the person will come the next time. He shuttles two cars today and he may decide he doesn't want to come back the next day. It may be cloudy or raining or he may just feel tired, so if he shows up we offer another contract. He signs it and moves the car so there is none of the hiring/firing type of relationship one has in the ordinary employment relationship.

Another factor is in the pure manner of selection of the person. When someone applies for a job at Avis there is an elaborate employment plication procedure. He fills out a form regarding his references, education, prior employment. All of that is checked. He is interviewed and indeed, takes an employment test.

With respect to a shuttler, they just chack for a valid drivers license in existence and

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indeed, in many situations, your Honor will hear about how Avis never even sees the shuttler.

They don't even see him.

Who they deal with is that they contact a person such as Mr. Gosling or the Bishop of the Mormon church in Ontario, California, Mr. Bradford, and they say "We have 30 cars to move tomorrow from Anaheim to Ontario. Can you move them?"

"Yes."

He then selects or arranges through the church, the people to move the cars. They come down, move the cars, drive them and Avis issues a check to the Bishop and he distributes that money and hvis doesn't actually know how he distributes it. They assume he distributes it on the basis of the trip alone or he may not distribute it or we believe, as with the Mormon church, the money goes to the church. With someone else it may be distributed in a different way as suits the people involved.

THE COURT: Is there any occasion where you don't deal with someone where you call up and say "Send me a shuttler" but rather, are there times

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when you have the fellow looking for a job where you deal with them directly?

MR. LAYTON: Many of them.

THE COURT: In that case you just ask for his license?

MR. LAYTON: That's all.

THE COURT: You might be giving it to someone to use who wants to do what he wants to do -- for example, a bank robber.

MR. LAYTON: I think you will hear from Mr. Hale, our witness, as to how to cover that.

THE COURT: You could use a lot of cars, especially if it becomes known you just ask for a driver's license and it doesn't have to be their license. I could show you a dozen licenses in different names in one wallet.

If you have no regard at all as to who is used as a shuttler, then I am wondering --

MR. LAYTON: Well, that doesn't effect the issue here. It may be a factor in our business THE COURT: Well maybe, maybe--

MR. LAYTON: But I think you will hear from the witness, peculiar circumstances --

THE COURT: Except that you might be aiding

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MR. LAYTON: Well, that doesn't effect the issue, here. It may be a factor in our business -THE COURT: Well maybe, maybe--

MR. LAYTON: But I think you will hear from the witness, peculiar circumstances --

THE COURT: Except that you might be aiding

and abetting that person from not paying income taxes.

I am just thinking out loud and I am thinking fast.

MR. LAYTON: I don't think so.

THE COURT: I am just asking questions.

MR. LAYTON: I think you will hear the peculiar circumstances that Avis has more trouble with the people renting the car as far as driving off than the shuttlers

THE COURT: Ch, I don't doubt that.

MR. LAYTON: We call the authorities and try to get them back.

THE COURT: I have seen them here on cases where the renting of the car was incidental to the crime committed.

MR. LAYTON: We also consider it important that the shuttlers had complete freedom and ability and indeed, did shuttle for other companies; indeed, for companies who are competitors of ours and as your Homor can imagine, if someone were an employee of yours, I don't think you would, too lightly, let him go to work for your competitor.

In other words, if someone was really our employee

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we wouldn't permit that person to go and do something good for Hertz.

But, you will see a number of these people, particularly airline personnel -- the depositions indicate an interesting development with airline personnel because a number of Avis stations are in airports and to give you an illustration, depositions we took in Louisville, the testimony was that a fellow behind the counter at Piedmont Airlines knows the rental company has cars to be moved so he would go down the hall and ask the companies "Do you have cars to be moved?" He would go to Hertz and then Avis and Avis would say "Yes" and he would say "I would like to make extra money."

Now, he has a singular advantage because he can get free transportation on the airline to where the car is and a free pass so it doesn't cost him anything to get there. Then he picks up the car and drives back. That person is a full time employee of Piedmont and he is just trying to make extra money.

The next day he performs the same service for Hertz or National. Now, if you can visualize

employee of Avis but rather of Piedmont. If

Avis had an employment relationship with him in
is almost hard to conceive how they would permit
that.

There was also testimony that your Honor will hear as to armed forces personnel, which is another type of category of shuttlers, that makes sense because Air Force or armed forces personnel get off shifts or duty and their base is near an Avis station.

Avis used to do there -- and this was a Washington airport -- they would call the local staff sergant and he would be the counterpart of the Bishop at the church or Mr. Gosling in Seattle and they would tell the staff sergeant that they wanted cars moved and you would get a number of privates, or corporals off duty and sometimes they wore their uniforms and would just move cars.

I think I have outlined in general, the major factors and I think it is appropriate to call our witness.

THE COURT: Yes, but I want to know if

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Mr. Hipple wishes to make any statement.

MR. HIPPLE: A few brief comments:

For a starter, this revenue ruling, referred to as plaintiff's exhibit five, I would like to note where that came from.

THE COURT: Plaintiff's exhibit five. That is the ruling.

MR. HIPPLE: 66-381.

Now, in this case the audit was done here because Avis national headquarters is in Garden city.

As a result of the examinations the revenue agent who did the examination of the income tax return raised this question and I would guess realized the import of the problem -- not only having Avis involved but also other rental companieshe requested technical advice from the revenue office in Washington. This advice was sent back -both parties being involved in the process of sending in briefs to the national office -- and the advice came back that in the opinion of the national office the individuals were employees of Avis and I presume the reople in Washington who did that realized the import and they modified the

advice given with respect to this particular case and published it as a revenue ruling.

So, it is not only a publication in general but it came out of this particular case.

THE COURT: I gathered as much when I read the other papers and that is why I asked Mr.

Layton questions with regard to it.

MR. HIPPLE: Yes, that is the derivation.

I had planned to offer the Court a copy.

THE COURT: It is in.

MR. HIPPLE: Yes, we solved that problem.

Now, I haven't yet seer Mr. Layton's brief --

THE COURT: I know. He tells me he mailed you one.

MR. HIPPLE: Government mail system

THE COURT: Oh, that's bad.

You sent me your copy.

MR. LAYTON: I mailed Mr. Hipple a copy.

MR. HIPPLE: I hadn't received it so I can't respond directly but I am aware of the kind of cases he dealt with in there.

All I want to point out at this point, and I would like to really expand the skeleton in the revenue ruling -- what I would really like to

point out is that there are a number of factors;

I think Mr. Layton said 16, but you have to look

at them in the light of a particular individual

and kind of function you are talking about.

one of the factors all the courts looked at is the control factor; how much control does Avis have over these individuals.

The position of the ruling and one that I would like to expand -- how much control could you have.

When you give him the car and keys and you are telling him "Go there" what else can you do?

He is in the car, driving, unless you have another employee of Avis saying "Make a left here and a right here" Which is unrealistic.

Every one of these factors has to be considered in the light that you are dealing with a very limited duty here.

THE COURT: And if something occurs between the time he tells him to take a car from A to B, if something occurs on that trip that Avis might not like they don't have to hire him again.

MR. HIPPLE: I was going to make that comment.

3.

This is with respect to the hiring and firing question.

This is true of any independent contractor within that fine line.

You see, it is not a question of hiring with no right to fire. They have the right to fire. If he has had an accident or robbed a bank — forget it. No more cars and one of the car shuttlers said he had a car and didn't get along with controling management and he was told he couldn't run cars any more and they, in effect, fired him by not allowing him to do it again. That is the only kind of firing you could have in the situation but it is a right, indirectly.

I think from Mr. Layton's comments it is obvious that we are going to have a problem here.

We are not able to sit down and say specifically, from coast to coast the shuttler does this. It differs in practically every city we went to. In some cities there are independent businesses -- which is what the first four plaintiff's exhibite are -- Avis calls them independent businesses and they are in the business of shuttling cars.

I asked Mr. Cosling, who runs just such a business, did he withhold taxes and he said he didn't either.

The Avis in California, using the Mormon church, there are situations where they use Avis full time employees to move the cars.

In other places they have people coming down to the garage and the car control manager yells "I have two or three cars to move" and Avis provides the shuttled car, the shuttler moves it and they pay him the money to come back.

Again, it is all with respect to the kind of occupation we are dealing with and relating the factors to the situations involved.

One of the questions you asked carlier during Mr. Layton's comments, really pin points the reason the case came up and the government has taken the position it has.

Although it was indicated that this right to pick up a car here, drop it off there, may be an incidental part of the business this business is a highly competitive one and it is the kind of situation if you don't do it and the others do, that will effect your position. So, whether

incidental or not, it is something the company has to do.

It may be irregular but there is going to be a constant need to move the cars back and forth and without this Avis is not going to have the cars to rent unless the car is moved. So, it is an intrical part of the business.

Now, that is really how the case came up.

If you don't have the people doing this you won't
be in business.

THE COURT: A simple question: Is that why it was not brought in the tax court?

MR. HIPPLE: The tax court has no jurisdiction over this kind of tax; only over income, state, gift and certain private taxes.

THE COURT: So, it is the district court.

MR. HIPPLE: Either here or the court of claims.

That is all the comment I would like to make at this time.

On the briefing schedule, while here, I would like to expand on the ruling itself. Would you like a specific time?

THE COURT: Do you want to do it now?

1	136
2	MR. HIPPLE: I would rather do it in
3 .	writing.
4	THE COURT: Fine.
5	Mr. Layton, call your first witness.
6	MR. LAYTON: Yes.
7	Mr. Hale.
8	THE CLERK: Raise your right hand.
9	EDWIN D. HALE, having first been
10	duly sworn by the Clerk of theCourt took the
11	witness stand and testified as follows:
12	THE CLERK: State and spell your name for
13	the court reporter.
14	THE WITNESS: Edwin D. Hale, H-a-1-e; 101
15	West Riverdale, Orange, California.
16	DIRECT EXAMINATION
17	BY MR. LAYTON:
18	Q By whom are you employed, Mr. Hale?
19	A Avis Rent-A-Car System Inc.
20	Q Where are you employed?
21	
22	
23	Q What position do you hold with Avis?
	A City manager.
24	Q For how many years have you been employed
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1		[37]
2	A	Nine years,
3		Q When did you first become employed by Avis?
4	A	March, 1963.
5	,	Q In what capacity were you first employed by
6	Avis?	
7	A	As a rental agent.
8		Q At what location?
9	A	Phoenix, Arizona, Sky Harbor Airport.
10		Q What function did you perform for Avis as
11	a rental	agent?
12	A	A rental agent has direct responsibility to meet
13	the publ	ic and handle transactions between our customers
14	and Avis	as far as filling out contracts; mental contracts,
15	checking	driver's licenses, credit cards and taking reserva-
16	tions ove	er the counter and over the telephone.
17		Ω Did you move on to a position following your
18	position	in Phoenix, as a rental agent?
19	Α	Yes, I moved on to station manager.
20		Q You became station manager?
21	Α	Yes
22		Q Where?
23	A	Ontario, California.
5		Q How long were you a station manager in
	Ontario C	California?

2	A Approximately a year and a half.
3	Q And what position did you hold following that
4	of station manager in California?
5	A I moved from California there to San Francisco
6	California to become a supervisor at San Francisco Airport.
7	Q For Avis?
8	A For Avis Rent-A-Car System.
9	Q For how long did you hold that position?
0	A Approximately six months.
1	Q And where were you employed, I assume by Avis
2	after that?
3	A I was transferred to the Island of Hawaii in Hawaii.
4	Q What position aid you hold in Hawaii?
5	A Island manager.
6	Q For the entire island?
7	A The island of Hawaii, yes.
8	Q How long did you hold that position?
9	A One year.
0	Q Following that year were you transferred to
1	another position?
2	A Yes, Houston, Texas as a field director.
3	Q For all of Houston?
4	A For six mid-west states.
5	Q Which states did that cover?

1	[39]
` 2	A Oklahoma, Texas, Louisiana, Mississippi I missed
3	one somewhere Missouri, I guess.
4	low long did you hold that position?
5	A Approximately one year.
6	Q where were you stationed following that
7	position?
8	A From Houston I went to Ealtimore, Maryland as a
9	district manager.
10	And what did your district comprise?
11	A The district in Baltimore was Baltimore Friendship
12	Airport and the downtown location.
13	Q Not the Washington Airport?
14	A No.
15	So you were in charge of the Baltimore area
16	and the airport there?
17	A Yes.
18	Q How long did you serve in that capacity?
19	A Approximately six months.
20	Q And then, after that?
21	A I was transferred to Washington D.C. as district
22	manager for Dulles Airport and Washington National Airport.
23	Q So you were district manager for Dulles and
24	Washington National Airport?
25	A Yes.

1	[40]
2	Q How long did you remain in that capacity?
3	A Approximately three years.
4	Q Following your duties as district manager in
5	Washington where were you stationed?
6	A Anaheim, California, city manager.
7	Q What is city manager as distinguished
8	A City manager has direct responsibility for his own
9	vehicles, where district manager does not.
10	Q How long did you remain in the capacity of
11	city manager at Anaheim?
12	A I have been there approximately three and a half
13	years and I am still there.
14	Q That is your present position?
15	A Yes.
16	Q So, in your nine years of employment by Avis,
17	have you become familiar with the various functions of the
18	persons who staff a car rental station for Avis?
19	A Yes.
20	Q And what categories of personnel staff are
21	there at such a station?
22	A Rental agent which we talked about before; service
23	agent and mechanic.

Now, in your various capacities with Avis,

you have been a station manager so you have run a station

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and	you	have	held	I	o.tic	ons or	ibstai	ntial	ly h	igh	er	then	that.
You	have	man	aged	a	city	area	yo u	have	bee	n a	đ	istri	:t
man	ager	and .											

THE COURT: Don't forget the island managership in Hawaii.

I guess your the only guy I know who came back to the states after that.

Q Can you tell us in all of your experience and capacities with Avis whether you have had some familiarity with the functions of people known as car shuttlers?

A Yes.

Q Have you also had experience with the function of service agents?

A Yes.

Q As well as rental agents?

A. Yer cir.

Q Just briefly, tefore we get into area,
I wonder if you could give us just briefly, for the Court's
benefit, an indication of whom you report to and how the
structure of the company works.

Let's take it from the top down for a moment.

There is a president of the company, is there?

A Yes.

- 1	[42]
. 2	Q Who works under him?
3	A We have a general manager of the company, vice
4	president and general manager; vice president of operations
5	of the company and six regional vice presidents.
6	Q Those are geographical regions?
7	A Geographical areas, yes:
8	Q Who reports to these regional vice presidents
9	A The city manager as well as reporting to his own
10	manager.
11	Q So there is a zone manager?
12	A Yes, and below them you go to your various stations.
13	Q Actual station managers operating their
14	individual stations?
15	A Correct.
16	. Q And a station manager is responsible for all
17	the operations going on in its station?
18	A That is correct.
19	Q Now, do the personnel known as rental agents
20	wear a uniform?
21	A Yes.
22	Q What kind of uniform?
23	A Well, it is two piece complete red uniform for
24	females. There is also a man telling them how to wear it and
	then to the state of

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1		[43]
2		Q What about males?
3	A	Males wear a red jacket, white shirt, brown pants
4	blue pan	ts.
5	**	Q This is by company direction?
6	A	Yes, company policy which is published in a manual.
7		Q So an individual, if he wants to be employed
8	by Avis	complies with these uniform requirements as a rental
9	agent?	
10	A	Yes sir.
11		Q To whom does the rental agent report?
12	A	The station manager.
13		Q Now, let's take the service agents.
14		What function does he perform at the station
15	A	A service agent is the man behind the scene, washing
16	the car,	cleaning the ash theys, chesking under the host ter
17	water, h	attories, fuels the env and brings it up techere it
18	can be x	ented.
19		Q Does that individual wear a uniform?
20	A	Yes.
21		Q What kind of uniform?
22	A	They wear red shirts with Avis patches front and
23	rear and	their name on the shirt, groy pants, rec cap.

By the way, do the rental agents wear any

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25 kind of button?

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Yes.

What kind of button?

A "We try harder"

Q Is that required?

A It is mandatory.

THE COURT: You never hope to get to number one? I mean, "We try harder" -THE WITNESS: It would ruin our whole campaign.

Q You said you were familiar with car shuttlers.

Can you tell the Court what reason Avis had during the years

1962 through 1966, Mr. Hale, which are the years we are going
to be talking about here this morning -- those years, what

reason Avis had with dealing of a category of individuals

called car shuttlers?

To move cars from point A to point B and in most cases that was brought in by some convention, some huge business function that would happen in the city that caused all the cars to be rented in one location and left at another location.

- Q. There was an imbalance as to the location of cars as a result of a number of factors?
- A Right.
 - Q Would you tell us the kinds of factors that

1	792
2	bring about the imbalance in the location of cars?
3	A Holidays, weather, conventions; different periods
4	of the year summer time, such as your tourist areas.
5	Q Are the number of cars that you have to move
6	from one place to another, is that number predictable?
7	A No sir.
8	Q Now, turning our attention once again briefly
9	to the rental agent and service agents, do those people have
10	to go through any kind of channels in order to become
11	employed by Avis?
12	A Yes.
13	Q Do they have to fill out an employement
14	application form?
15	A Yes.
16	THE CLERK: One blank application form
17	marked plaintiff's exhibit 6 for identification.
18	(So marked)
19	THE COURT: Would you look at it now so
20	we don't have to go through the motions again. If
21	it is okay let's put it right into evidence.
22	That is the application form filled out by
23	any individual who wants to work for Avis.

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MR. HIPPLE: No objection, your Honor.

(pause)

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THE COURT: Received.

THE CLERK: One blank application form marked plaintiff's exhibit 6 in evidence.

(So marked)

DIRECT EXAMINATION

BY MR. LAYTON CONTINUING:

Mr. Hale, I show you plaintiff's exhibit six in evidence and I ask you if that is a form of application that you referred to?

Yes it is.

And a person applying for a job as a rental agent or service agent would have to fill out that form?

Yes.

Q And supply all that information to Avis? Correct.

And that includes marital status, address, social security number, driver's license number, previous employment, education, three references from employers or relatives, military service and salary desired as well as certain other questions concerning physical disability or past possible criminal history, correct?

Yes.

All the information called for on this form?

Yes.

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1477 Now, are any interviews required of prospective rental or service agents? A Very definitely. Q Do you know how many? Two to three interviews are usually necessary. A By whom? The station manager will normally interview a service or rental agent and if approved by him the application is forwarded to the city or district manager who would then interview the employee and hire them if they were acceptable and met all the qualifications. Do you know if in that interview process a written employment test is required of an applicant? Yes it is. MR. LAYTON: I would like to have this copy of an employment test marked as an exhibit. THE COURT: Any objection?

MR. HIPPLE: No objection.

THE COURT: Received.

THE CLERK: Copy of blank employment test marked plaintiff's exhibit number 7 in evidence.

(So marked)

Q Mr. Hale, I show you a document in evidence as plaintiff's exhibit 7 and I ask you if that is a blank

		133	[48]
employ	ment tes	t form?	
A	Yes.		
	Q	That is required to be taken by	the applicant
A	Yes,	all employees are required to take	it.
	Q	Now, Mr. Hale, turning to inc	identally,
if a p	erson fa	ils that test they are not hired, o	correct?
Α	That	is correct.	
	Q	Are the references of applicants	checked by
Avis?			
Α,	Yes t	they are.	
	Q	Their past employment, is that ch	necked?
Α	Yes.		,
	Q	Now, turning to the category of	individuals
known	as car e	huttlers, are any application forms	filled out
by car	chuttle	ero?	
Λ	to si	x.	
	Q	Are any interviews given car shut	ctlerar
λ	ta cu	r.	
	Q	Are any employment tests given to	car
shuttl	ers?		
A	No si	ır.	
	Q	Are car shuttlers ever required to	co wear
unifor	ms?		

No sir.

requirements are made for rental agents?

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Now, you indicated that certain dress

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Yes sir.

Q And for service agents.

Any of these dress requirements required for car shuttlers?

A No.

Q They can do what they do wearing anything they care to, is that correct?

A Yes sir.

Now, once again, with respect to rental agents and service agents, do they participate in any Blue Cross, Blue Shield plan maintained by Avis?

A Yes.

.. Q no they have afforded to them any like insue-

Yes.

Q Do they get vacations?

A Yes.

Q Do they get sick days?

Yes.

Are they provided with a pension plant

A Yes sir.

Q Do they have regular hours of work?

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Yes.

The rental agents?

The service agents?

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A Yes.

THE COURT: How about the city manager?

THE WITNESS: I write that in. We are
not required to punch a time clock.

THE COURT: You are not.

Are you required to wear a certain uniform?

THE WITNESS: I am required to wear the
"We try harder" button.

THE COURT: But you are in every day clothes?

THE WITNESS: Yes.

THE COURT: I notice most of the questions with regard to these rules, Mr. Layton has repeatedly said the rental agent, station responses but nover city manager.

as far as a certain uniform or punching a channel

public we are required to wear a uniform, yes.

THE COURT: But for performance of your own work as city manager you only wear the button?

TIE WITNESS: Correct.

Q You are required to wear a jacket, shirt --

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1		[52]
2	λ .	Yes, coat and tie.
3		Q You are required to do that?
4	A	Yes.
5		Q Are you required to comport to certain
6	standard	as with respect to your personal grooming and hair
7	style?	
8	A	Very definitely.
9		Q Would you tell the Court what requirements
10	you are	required to adhere to?
11	Α	Your hair is to be no longer than collar length;
12	no sideb	urns below the ear lobe; no handlebar moustaches.
13		Q Do those requirements apply to car shuttlers?
14	A	No.
15		Q They can have hair of any length, dress any
16	way that	they want to?
17	Α	Correct.
18		Q In the event you have employees, rental
19	agents o	r service agents, who are not punctual, are you
20	aware of	any policy with respect to that, by Avis?
21	A	Yes, there is a policy.
22		Q What is that?
23	λ	Consistent tardiness or absenteeism results in

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termination.

Q You are fired?

Correct.

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		Q	Nov	w, a	person	who	is	terminated,	an	you	put
it,	by	Avis,	loses	his	fringe	bene	efit	?			

Yes sir.

- Q He loses his group hospitalization?
- A Yes sir.
 - Q He loses his life insurance benefits?
- A Yes sir.
- And he loses the general category of fringe benefits he would have had at Avin?

Yes.

THE COURT: He doesn't get the usual thirty day period to transfer to group health, like everyone else?

MR. LAWTON: That is not what Avia thes him. That is in his dealing with group has the

THE COURT: Yes, most of the policies you get thirty days to transfer.

MR. LAYTON: I make no issue over that.

THE COURT: The form of your question made it specific that he lost everything with no rights of redemption. -

Of course, most important, he loses the job.

But, as far as Avis is concerned he is no

That is correct.

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Now, did, during the years in issue, Avis have a policy with respect to entering into writings with car shuttlers; any kind of a written document for the car shuttlers?

longer in their group health program, is that right?

Vehicle transfer contracts.

Q Let me show you a document which has been marked government's exhibit A in evidence and I ask you if that is a copy of the document you referred to; a vehicle transfer centract?

Yes it is.

And do you require shuttlers to sign such contracts?

A Yes.

Q Every time a car is moved?

Yos.

Q In other words, there must be a contract executed for each movement of an Avis car by a shuttler?

A Yes sir.

Q Can you tell the Court how the shuttlers were paid -- I mean, what they paid -- I don't mean with each or check. I mean, the manner in which the amount of money they would get was determined?

shuttlers?

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1		[55]
2	A In E	ost cases the city manager would fix a flat fee
3 .	to move a car	from one location to another.
4	Q	So there was a fixed fee?
5	A That	is correct.
6	Q	For moving a car from point A to point B?
7	A Corr	ect.
8	Q	Did the shuttler get reimbursed for any
9	expenses such	as tolls or gas that he might incur?
10	A Yes	sir.
11	Q	Now, in your experiences, are there necessarily
12	direct dealing	gs between Avis and individual car shuttlers or
13	do you on occ	asion deal with some contact person in dealing
14	with car shu	tlers?
15	A Nor	nally, we call someone who arranges to have the
16	people there	move the cars.
17	Q	What kind of training does Avis furnish to
18	car shuttler	
19	A None	
20	ο	Furnishes no training at all to car shuttlers
21	A No	ir.
22	2 Q	What kind of people are you referring to when
23	you say there	are people you contact in dealing with car

Bishop Bradford at the Mormon church was a contact

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		[56]
2	for us.	He himself never shuttled to my knowledge.
3		Q This is a situation that you yourself
4	participa	•
5	A	Yes sir.
6		Q As the station manager?
7	λ	Yes.
8		Q And you would contact Bishop Bradford?
9	A :	Yes sir.
10		And tell us what you would do?
11	λ :	would call if it was determined that we had to
12	II .	from one location to another I would call
13	Bishop Bra	adford and say, for example, "We have 30 cars to
14	11	Ontario to Anaheim" and he said "Fine. I will
15	see that i	t is done."
16	0	Do you know how h e had those cars madel?
17	A H	e evidently had people in his own church
18	contacted	We o donated their time.
19	Q	Do you know how the payment was made with
20	respect to	the car movement?
21	A I	issued a check to the Mormon church.
22	Q	Directly to the Mormon church?
23	A Y	es.
24	Q	And the Bishop chose the people who did the
25	shuttling?	

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			_ 57 _
2	A	I assume so.	
3		Q You don't know, actually?	
4	A	I have no idea.	
5		Q All you know is that these cam wer	:0
6	satisfa	actorily moved from point A to point B?	
7	λ .	Right.	
8		Q You had no further or other contact	t with the
9	individ	ual people who shuttled them?	
10	A	That is correct.	
11		Q Did you, Mr. Hale, tell these peop	le what
12	route t	to take in moving the cars?	
13	A	No sir.	
14		Q In any of your experience at Avis	did you
15	ever di	rect shuttlers as to what driving route to	take:
16	A	No sir.	
17		Q On occasion were there different r	outes that
18	could b	o taken?	
19	A	Oh, yes.	
20		Q Can you tell the Court whether, to	your
21	experie	nce, there were occasions when actual negot	iations
22		ake place with respect to a fee for a parti	
23	A	Yes, there are occasions.	
24		Q Under what circumstances?	

A. If a car is in a very remote place we might go to

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an airline employee who has the free transportation and negotiate with him to bring the car back.

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So, when that circumstance of bringing it back, say from Pittsburgh to California, that particular fee paid for performing that particular service could have been lower on one occasion, depending upon negotiations with that person, and higher on a different occasion? Yes.

Q So even that fee fluctuates?

Yes sir.

Q And it was arrived at by arm's length negotiations, correct?

That's right.

Q Did, in your can experience, a car shuttler have the chility to refuse to move a particular car, take a particular contract?

Certain .

Q Did that ever happen in your experience?

Many times.

Can you give us circumstances that you recall, when such an occasion would happen?

Moving cars from Washington National Airport down to the District of Columbia.

If you ask people to move cars at five o'clock, they

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1	[59]
2	are going to turn you down.
3	Q Why?
4	A It might take three hours to get there.
5	Q Because of traffic?
6	A Yes.
7	Q So a trip like that wouldn't be a desirable
8	trip?
9	A That's right.
10	Q Would you give an example as compared to that
11	that is a desirable trip?
2	A The same time of day going from Washington National
3	Airport to Dulles Airport.
4	Q And in those circumstances a person could
15	possibly move two cars in the same amount of time?
16	A Yes.
17	Q And he could make twice as much in fee for
8	himself?
19	A Yes.
20	Q Mr. Hale, to your knowledge was there anything
1	to prevent a shuttler from moving cars for Hertz or National,
2	your competitors?
3	A No sir.
4	Q Nothing at all.

Are you aware of instances where shuttlers did

1	807
2	move cars for your competitors?
3	A Yes.
4	Q Can you tell the Court of such instances?
5	A The airport shuttlers in Washington, D.C. area
6	worked for National, Budget, Hertz.
7	Q You were district manager, I believe you safe
8	at Washington National Airport, at one time?
9	A Yes.
10	Q Can you tell me how, if at all, you secured
11	shuttlers to move cars?
12	A We had a contact at the air force base, a staff
13	sergeant, I believe, and he would arrange to have people nove
14	the cars when we determined the need.
15	Q You simply phoned him?
16	A . Correct.
17	Q And told him how many cars had to be moved?
18	A Yes sir.
19	Q Did you have direct dealings with the
20	shuttlers at all the air force personnel?
21	A No sir.
22	Q So you didn't even see the people moving the

24 A That is correct.

23

25

cars?

Q To your knowledge did shuttlers who moved cars

1		808 [61]
2	for Avis	hold other full time jobs?
3.	A	In most all cases, they did.
4		Q Most all cases they did?
5	A	Yes sir.
6		Q So is it fair to say they were moonlighting
7	when shu	ttling cars?
8	A	Yes sir.
9		Q And the categories of these people you describ
10	are arme	d forces personnel, such as through the staff sergean
11	you test	ified about?
12	A	Yes.
13		Q Airline personnel such as you mentioned?
14	A	Yes.
15		Q Housewives or other persons who might have been
16	retained	by Mr. Aradford?
17	A	That is correct.
18		Or retired persons from other jobs who had time
19	on their	hands?
20	λ	Correct.
21		Q And these individuals would have been on the
22	payrolls	of other organizations, correct?
23	Α	Yes sir.
24		THE COURT: One moment.
25		

You said you would call the staff sergeant.

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You wouldn't even see who the shuttler was?
THE WITNESS: Correct.

THE COURT: Well, who has control of the cars?

THE WITNESS: I didn't personally see them.
The service agent, probably.

THE COURT: Yes.

Someone would have to give him a key, tell him where to go, see the license, as you say they do.

THE WITNESS: Yes, at the airport location they had a dispatch.

THE COURT: 'I just didn't want the record to sho, that no one saw him; that people could walk on your lot, pick up a car and leave.

THE WITNESS: Oh, no.

THE COURT: All right.

You may proceed.

To your knowledge, Mr. Hale, under these circumstances did Avis had anything to do with deciding which trip was given to which person?

If the assignment was to move five cars to Dulles Airport and ten cars to Friendship Airport and one trip was better than another, did Avis have anything to do

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with deciding which shuttler got which trip?

A No sir.

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- Q It was decided by the staff sergeant or someone outside of Avis?
- A Or amongst themselves.
- Q As far as Avis was concerned was there any seniority it applied in dealing with shuttlers?
- A No.
- As distinguished from what you said about the rental agents with seniority in the company as to choice of shifts and things like that, as far as shuttlers were concerned, no such concept existed at all?
- A No sir.
- Q Did Avis keep any seniority lists with respect to shuttlers?
- A No.
- Q Is it true that a shuttler got paid the same fee if he moved a car the first time he moved it as if he moved it the thousandth time he moved it; it was the same fee?
- A Yes.
 - Q Is there-any regular work period for shuttlers?
- 24 A No.
 - Q Is there any particular time the worktook place?

1	811 [64]
2	A No.
3	Q It's possible if a shuttler turned up Monday
4	morning at 9:00 a.m. that he would sit around all day and
5	not do anything?
6	A Yes.
7	Q He could come to a station at that time each
8	day and earn not a dime, is that correct?
9	A Yes.
10	Q Not get one car to shuttle because no cars
11	were available, is that right?
12	A Yes.
13	Q Now Mr. Hale, to your knowledge did shuttler
14	ever receive vacations?
15	A No.
16	Q Was there any way, any way at all, that a
17	shuttler, male or female, could qualify for pension rights
18	from Avis?
19	A No.
20	Q Any way for a shuttler, male or female, to
21	qualify for Blue Cross or Blue Shield group rights?

22 A No.

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Q Was there any benus paid or Christmas bonus pay available to shuttlers?

A No.

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'	_ 66]
2	Q Did shuttlers ever make repairs to cars?
3,	A No.
4	Q Did shuttlers ever rent cars to customers?
5	A No.
6	Q And I gather shuttlers are not permitted to
7	perform any of those functions?
8	A That is correct.
9	Q Do you know what happened if a shuttler got
10	a speeding or other traffic ticket while moving a car?
11	A It was their liability.
12	Q They paid for it?
13	A Yes sir.
4	Ω Do you know of any time when Avis paid for
15.	such a ticket for a shuttler?
16	A No sir.
17	Q Was that made clear by Avis to prospective
18	shuttlers or people who dealt with chuttlers, that that was
19	their responsibility?
20	A No sir.
21	THE COURT: It was never made clear?
22	THE WITNESS: I never saw the shuttler.
23	What the Bishop Bradford might have told him
24	Q Did you ever reimburse anyone for having paid
5	a ticket?

No sir.

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THE COURT: There is nothing in the contract that the shuttler signs that indicates that that liability would be his or her responsibility?

THE WITNESS: No sir.

- Were there company rules or policies or manuals with respect to the functions performed by rental agents and service agents, generally?
- A Yes sir.
- Are there such policies with respect to other categories of employees?
- A Managers.

Yes.

- Q Rules and regulations for managers and other types of personnel?
- A Yes.
- To your knowledge are there any rules or regulations or any kind of publications by the company with respect to the conduct or performance of duties by shuttlers?

 A No.
- Q. And did Avis give training to its other employees such as rental agents and service agents?
 - Q They give a course for them?

1	815
2	A Yes.
3	Q Does Avis give any training to shuttlers at
4	all?
5	A No.
6	MR. LAYTON: No further questions.
7	THE COURT: We will take a short recess.
8	(Recess taken)
9	EDWIN D. HALE, having previously been
10	sworn by the Clerk of the Court resumed the witness
11	stand and further testified as follows:
12	CROSS EXAMINATION
13	BY MR. HIPPLE:
14	Q Mr. Hale, was your deposition taken in
15,	connection with proceeding at an earlier date?
16	THE COURT: Excuso me.
17	Try to heep the courtroom still. there is
18	too much noise here.
19	A Yes sir.
20	Q You started to work for Avis in 1963?
21	A Yes.
22	Q During 1963 to 1966 you were only in Phoenix
23	and Gntario, California?
24	A And San Francisco.
25	Q So only in those three areas you were

	81 6
1	[69]
. 2	familiar with the car shuttling operation during the years
3	in suit?
4	A 1966 I was also in Washington, D.C.
5	Q That is when you were talking about the staff
0	sergeant in Washington?
7	A Yes.
8	Q Talking about the uniform requirements you
9	mentioned the service agents and counter people. How about
10	the mechanics?
11	A Yes.
12	Q What kind of uniform do they wear?
13	A The same as the service agents.
14	Q Do you know of any occasion since you have
15	been with Avis that one of these cars were moved without some
16	kind of vehicle transfer contract or some other document?
17	A No sir.
18	Q Is that required in every case?
19	A It is company policy.
20	Q Do you know of any case where the shuttler
21	has refused to sign one of those vehicle transfer contracts?
22	A No.
23	Q Would he be allowed to take a car if he
24	wouldn't sign?

He would not be allowed.

1	617-
2	Q So the condition of him taking the car is the
3	he sign the contract?
4	A Yes.
5	Q Is the meaning or purpose of that contract
6	explained to him when he signs it?
7	A Not by agents.
8	Q If the service agent or mechanic or full time
9	employee moves a car from point A to point B, as you put it
10	before, is he given additional or different instructions or
11	information than a car shuttler would be given?
12	A Where to go, when to take it and when we expect him
13	there.
14	Q Is that different from the shuttlers
15.	instructions?
16	A We tell him to take the car from point A to point B.
17	Q What is the difference or what is different
18	that you tell a shuttler?
19	A We might give him directions. We tell them which
20	employee would go; about getting gas.
21	Q What about a shuttler, if he needed gas?
22	A Like a customer if he ran out of gas and we
23	reimbursed him.
24	Q Does the shuttler bear expenses with shuttlin
25	operations?

1			818	[71]
2	A	No.		
ż		Q	If a mechanic or other employee	for Avis
4	moving a	car ge	ts a ticket who pays?	ž.
5	A	The per	rson driving the car.	
6		Q	So that means engrone and not Av	is itself?
7	Α	Right.		
8		Q :	When the car is being driven es	lther by a
9	service :	agent o	r mechanic or one of the shuttles	s, does Avis's
10	liabilit	y insur	ance cover damage for the car is	there is an
11	accident	?	₽ -	
12	A	Liabil:	tty you mean as far as the of	her parties or
13	our car?			A
14		Q	Your car? ·	
15	A	Yes.		
16		Q	During the period in San Franci	isco Vere you
17	familiar	with a	contract between Avis and a loc	alof the
18	Teamster	's Unio	17	
19	A	Yes si	r.	
20	**	Q	Are you familiar with the terms	
21			g with these part time shuttlers	1?
22	Α	Vaguel		
23			Would you describe what this is	
24	of your	recolle	ction well, let me have this	marked

THE WITNESS: It is spelled out as a

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separate classification of a shuttler.

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THE CLERK: Five page document marked government's --

THE COURT: Any objection?

MR. LAYTON: May I see it, please?

THE COURT: Surely.

(pause)

MR. LAYTON: The only objection I have is this deals with a category of people not in issue here.

THE COURT: I understood him to say there was a special reference there to shuttlers.

Is this the bargaining agreement between Avis and the union?

MR. LAYTON: Ye :.

I don't object to its admissibility. I just point out with respect to it that those taxes and people are not in issue because they were withheld --

THE COURT: I know that. I just want to see how they categorized each group.

THE CLERK: Five page document maximal government's exhibit B in evidence.

(So marked)

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2	CROSS	EXAMINATION

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BY MR. HIPPLE CONTINUING:

Q A copy of the union agreement with Avis in San Francisco during the period we are talking about?

Yes.

And you began to describe the relationship of these part time shuttlers. Would you describe what their situation is under that contract?

I am not that familiar with the contract itself. THE COURT: The contract will speak for

itself.

MR. HIPPLE: I just wondered if there is anything about the individuals that he is aware of outside the contract.

THE COURT: Ask him that.

The contract will have the terms of how they are dealt with.

I am wondering now, from your own experience of dealing with those individuals, Avis treats them; how they are hired; how they are found?

They go through the same type of hiring any other employee would.

Do they wear uniforms?

No.

24

THE COURT: Does the agreement between Avis and the union require you particularly, as city manager, over there, to give special consideration to the terms of that agreement, vis-a-vis a shuttler as contracted with vis-a-vis an employee?

THE WITNESS: As I understood the question the only difference is the wage scale.

Q The shuttlers or whatever they are called, under the agreement, do not wear uniforms or any other kind of identification to indicate they work for Avis?

A an employee paid like any other employee they have a company I.D. card.

Q Would the individual here he the same individual over a period of time; always the same clos?

No, there are regular employees who punch fit on a time clock.

Q Eight hours a day five days a week working a regular shift like anyone else?

A Yes.

MR. HIPPLE: That's all the questions I have.

THE COURT: You said there are times when regular employees like a service or maintenance

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THE WITNESS: Yes.

man might do the work of a shuttler?

THE COURT: Does he get special payment for that like a shuttler?

THE WITNESS: No.

THE COURT: Does he do it in the period of his employment and if he doesn't do it in that period does he get overtime?

THE WITNESS: Yes.

THE COURT: With regard to a regular employee, if it is during work hours that is part of his job? He doesn't get paid specially for shuttling a car?

THE WITNESS: No.

RE-DIRECT EXAMINATION

BY MR. LAMTOM:

Q The Court taked you essailer about your dress and you indicated that you would wear a jacket and a button.

Is there Avis policy with respect to executives serving behind a counter?

A We have a policy within the company, starting with the president, that every manager spends so many days per year renting cars, washing cars, servicing cars.

Q During that period of time he wears a red

jacket and button?

A Yes.

THE COURT: You service a car?
THE WITNESS: Yes sir.

THE COURT: You take a demotion for that period?

THE WITNESS: That is the only way to find out what's going on.

THE COURT: Wouldn't you call that a grease monkey in city parlance?

THE WITNESS: Yes, I become a flunkie.

MR. LAYTON: Nothing further.

Your Honor, I want to make a little further argument.

The revenue ruling, your Honor, in our view, it is simply the position of one of the two litigants in this case. It has no higher standing ---

THE COURT: I am sure --

MR. LAYTON: It is a self-serving finding in this case.

The I.R.S. who is a litigant --

THE COURT: I am just wondering if you are going to say that the revenue service rules and regulations are just self-serving declarations?

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MR. LAYTON: No. I am only talking about in a contested piece of litigation in the federal courts on the very issue before the Court.

The authority I can cite to your Honor -THE COURT: Whether or not I would interpret
one way or the other is for me but I think --

MR. LAYTON: That is exactly the point I make.

The revenue ruling is not a question of

interpretation.

THE COURT: I think that goes right to the heart of this issue.

MR. LAYTON: That is the issue and what the case is, to set aside the revenue -- it has no independent authority.

THE COURT: I am aware of that. That is why
I taied to narrow the facus fact the beginning
because it goes to the heart of the problem -- the
nature of the word employee/employee/employee
relationship.

Okay. I understand.

MR. LAYTON: The plaintiff rests.

MR. HIPPLE: The government rests.

THE COURT: Now, I am sure you want opportunity to submit post-trial memorandum briefs.

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24 25 MR. LAYTON: Findings of fact and conclusions of law.

THE COURT: I was going to suggest that you -- you are going to order the minutes, I am sure?

MR. LAYTON: Yes.

MR. HIPPLE: Yes.

THE COURT: I suggest that you submit proposed findings -- both sides.

Usually, on proposed findings I usually require specific reference to line and per of the testimony.

MR. LAYTON: Mr. Hipple has a time problem.

THE COURT: He las got a time pro

because he is leaving his job.

ER. BEFFER: E a longit. The Ja

August. I will be had the last three t

post-trial memorandums and proposed findings.

Do you want to cross with each other?

MR. LAYTON: We can do it simultaneously.

required to cross on these things after trial, anyway, but suppose you both do it simultaneously.

MR. HIPPLE: Well, I am leaving the end of August. How about by them?

MR. LAYTON: August 31?

THE COURT: August 31, all papers in and then I will give you my decision.

All motions you want to make either way are reserved and make your motions in the papers you will submit so the record is complete, anyway.

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WITNESS

EDWIN D. HALE

PLAINTIFF'S

DEFENDANT'S

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Direct

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t Cross

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Pg. 75

Re-direct

EXHIBITS

DESCRIPTION IDITIFICATI

1 license

2 document

3 document

4 invoice book

5 document

6 application Pg. 46

test form

document

document

IDITITICATION EVIDENCE

Pg. 5

Pg. 6

Pg. 7

Pg. ?

Pg. 10

Pg. 47

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COMPTROLLER'S DEPARTMENT DIVISION OF LICENSES AND STANDARDS

EXPIRES DECEMBER 31, 1966

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VEHICLE TRANSFER COMTRACT

Contractor acknowledges that he received the vehicle below from Owner or Owner's Authorized Re; antative is appearance and safe mechanical condition, and agrees to deliver it at the time and place and for the fee de or other than for delivery as described herein, nor to transport any persons or property therein.	١.	sd in
It is agreed that this contract in no way constitutes the contractor as an agent or employee of the owner of saic or of Avis Rent a Car System, its members or licensor or licensor's subsidiaries.		е

To Deliver Vehicle #	ACT SPECIFICATIONS
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Additional Equipment	License STATE NUMBER
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TRANSFER FEE \$	Eurot 19
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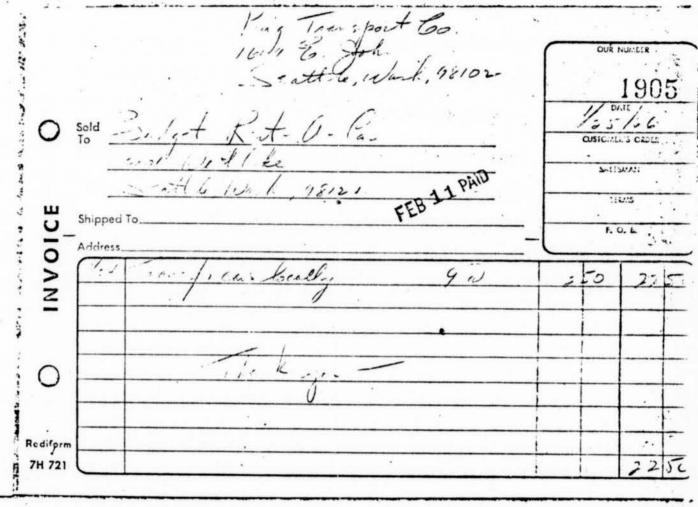
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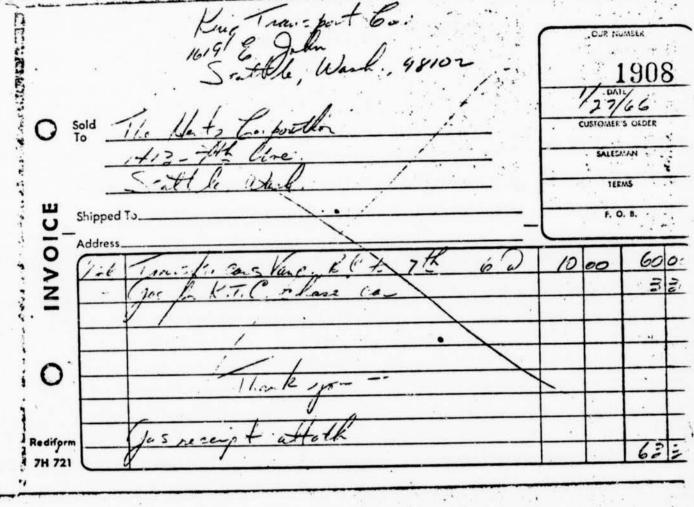
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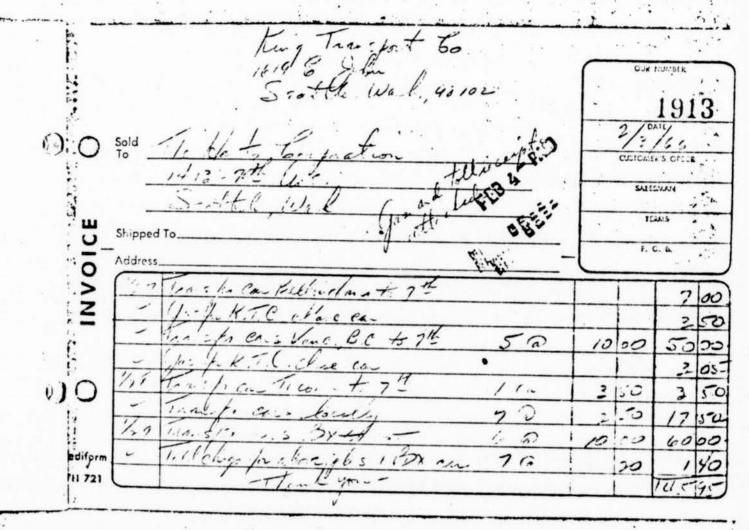
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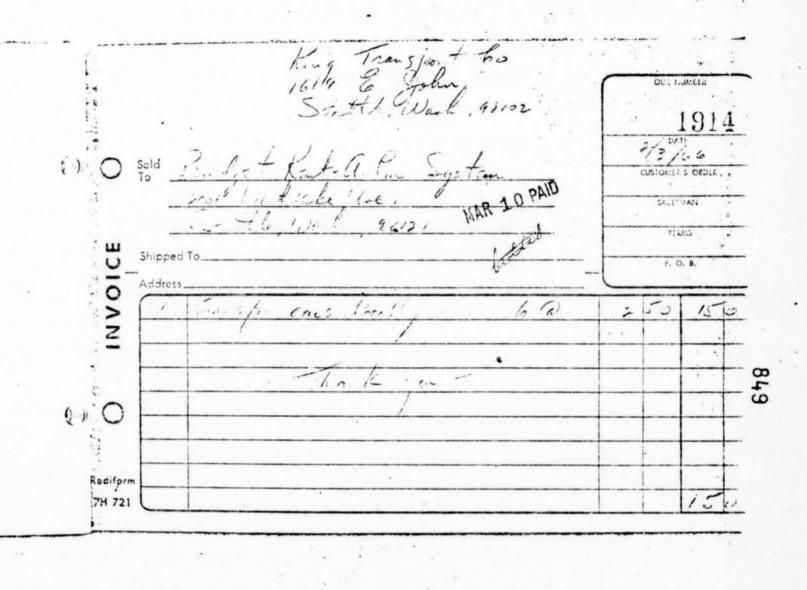


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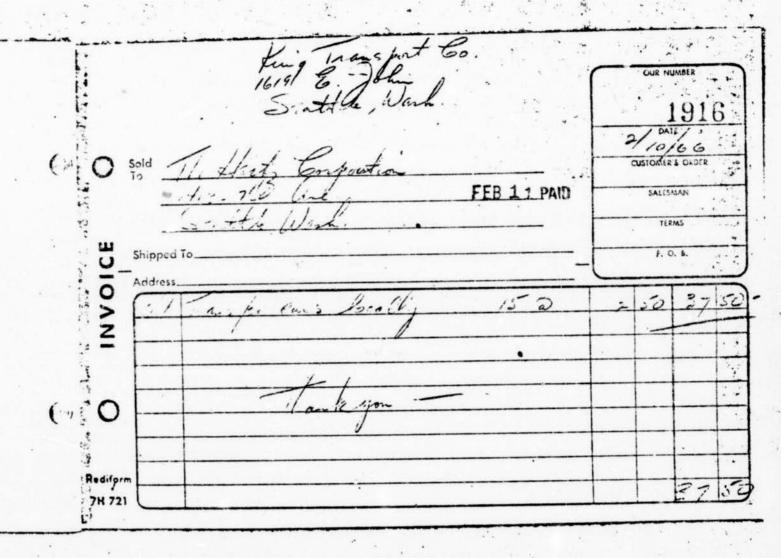
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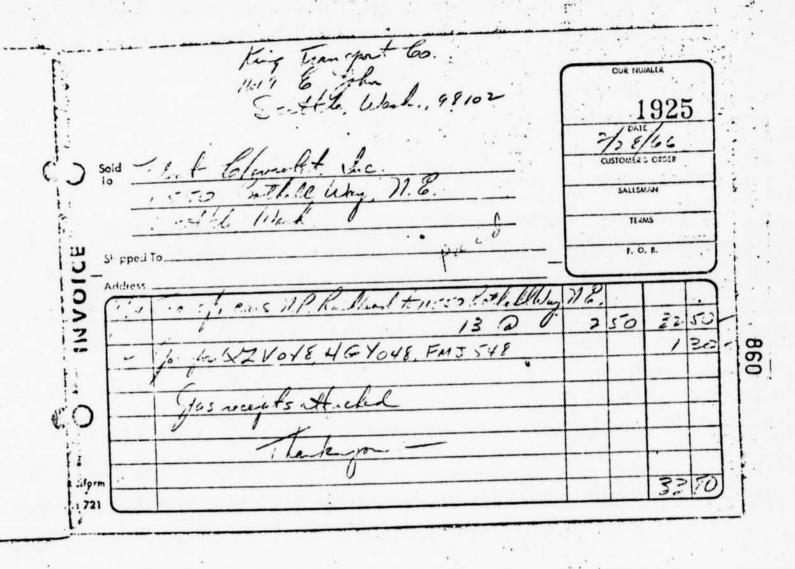
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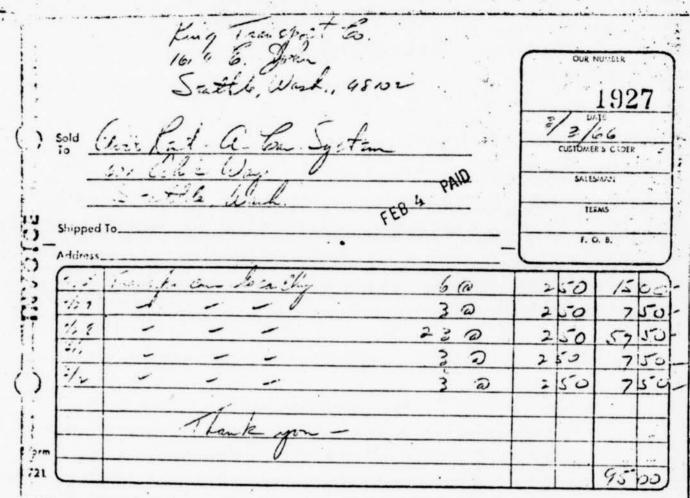
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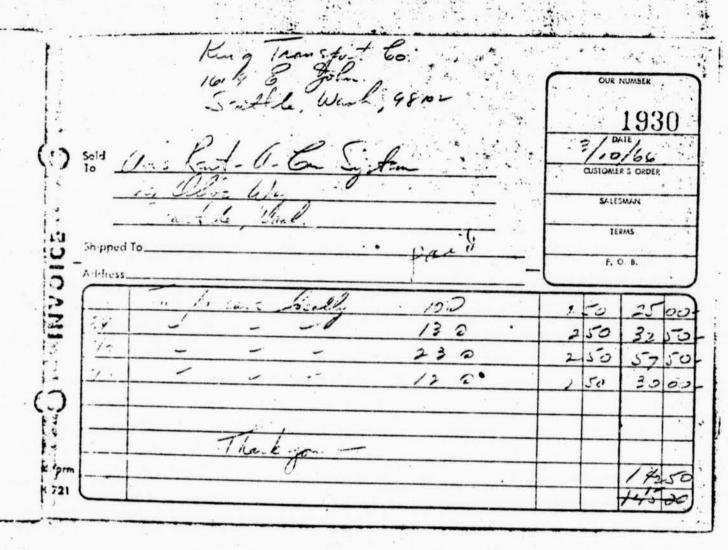
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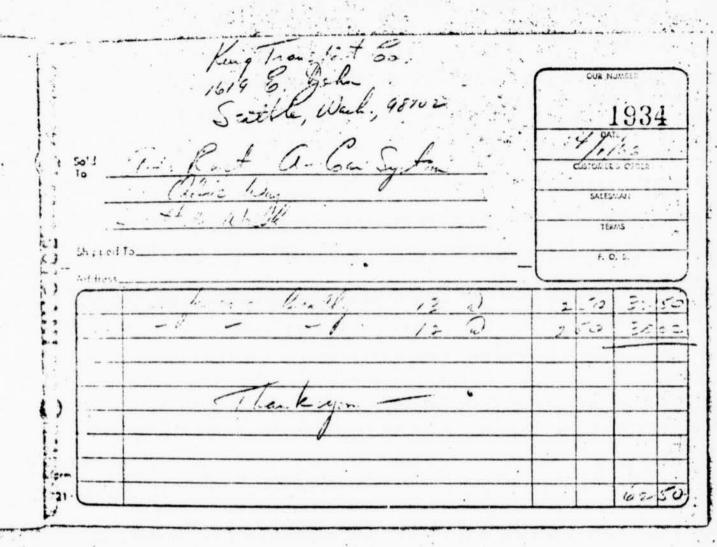
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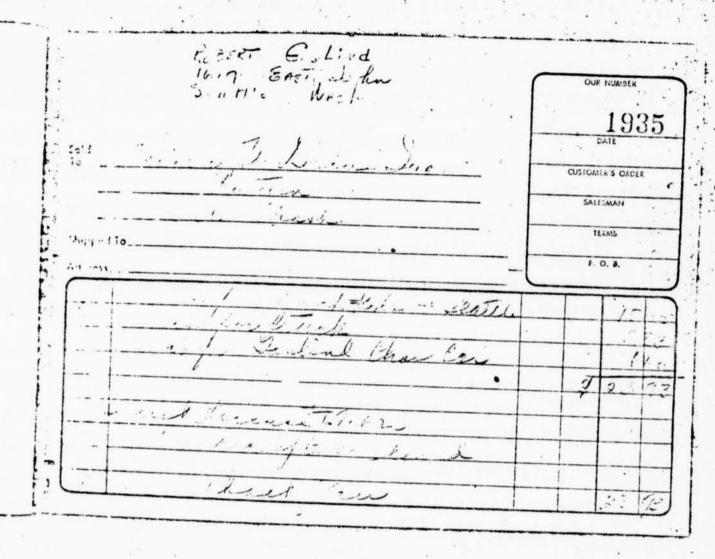
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SECTION 3121.—DEFINITIONS

SECTION 3121.—DEFINITIONS [FEDERAL INSURANCE CONTRIBUTIONS ACT]

26 CFR 31.3121 (d)-1: Who are employees.
(Also Sections 3306, 3401; 31.3306(i)-1, 81.3401 (c)-1.)

"Car shuttlers" are engaged by a car rental agency to shuttle cars from one location to another. They are required to deliver the car personally at the time and place specified, and for a designated fee, in the same condition as received. They may not use the car other than for the delivery to the location specified nor transport any person or property therein. They are paid on a job basis. Held, the shuttlers are employees of the agency for Federal employment tax purposes.

The Internal Revenue Service has been asked to determine whether individuals employed by a car rental agency to shuttle cars from one location to another under the circumstances described below are employees of the agency for purposes of the Federal Insurance Contributions Act, the Federal Unemployment Tax Act, and the Collection of Income Tax at Source on Wages (chs. 21, 23, and 24, respectively, subtitle C, Internal Revenue Code of 1954).

The agency is in the business of renting cars without drivers. The availability of cars at locations where needed is a prime factor in developing and keeping customers. This requires a constant re-distribution of cars to meet reservations and maintain a ready reserve. Normally this is accomplished by regular full-time employees of the agency who also perform other duties, such as washing cars, changing tires, and making minor repairs.

In certain metropolitan areas where during peak rental periods the movement of cars cannot be handled exclusively by the agency's regular employees, the agency engages individuals, who are known in the industry as "car shuttlers," to meet this emergency re-distribution trade

A separate contract is negotiated for delivery of each car. The contract requires that the shuttler deliver the car personally at the time and place specified, and for a designated fee, in the same condition as received, ordinary wear and tear excepted. The agency pays all expenses incurred in connection with the delivery of the car. The shuttler agrees to use the car only for delivery to the location specified and not to transport any person or property therein. The contract designates the shuttler as an independent contractor.

The shuttler is paid on a job basis. A photocopy of the shuttler's driver's license is made and retained by the agency for the purpose of having evidence he is a licensed driver and for identification purposes in case of an accident. The agency is interested in the safe delivery of the car and if the shuttler has an accident due to negligence or is stopped by the police for drinking or speeding, the agency will not enter into another contract with that shuttler. Most of the shuttlers have regular employment elsewhere and only perform shuttling services in their spars time for short periods of time,

The shuttlers are employees for Federal employment tax purposes if they have the " dus of employees under the usual common law rules applicable in determining the employer employee relationship. Guides for determining that status are found in three substantially similar sections of the Employment Tax Regulations, namely, sections 31.3121

(d)-1(e), 31,3306(i)-1, and 31,3401(e)-1.

Section 31.3121(d)-1(c) of the regulations provides, in part, that generally the relationship of employer and employee exists when the person for whom services are performed has the right to control and direct the individual who performs the services, not only as to the result to be accomplished by the work but also as to the details and means by which that result is accomplished, that is, an employee is subject to the will and control of the employer not only as to what shall be done but how it shall be done. In this connection, it is not necessary that the employer actually direct or control the manner in which the services are performed; it is sufficient if he has the right to The right to discharge is also an important factor indicating

that the person possessing that right is an employer.

The test of control must be viewed in the context of the particular job to be done. In the instant case the agency maintains a degree of control over the shuttlers which is parallel to that maintained over its regular employees who perform the same task. Both the nature and economy of transporting a single car to a specific location preclude the placing of another employee of the agency in the automobile to maintain direct control over the driver. Under the terms of the contract the agency retains the right of control over when the car leaves and arrives and control over what is done with the car en route. requirement that the shuttler personally perform the service indicates that the agency is concerned with the method of performance, which it can control through its power of selection, as well as the result of that performance. Related to this is the agency's right to discharge the shuttler by simply not giving him any future contracts. Ringling Bros.-Barnon & Bailey Com. Shows v. Higgins, 189 F. 2d 865 (1951).

Payment by an employer of a worker's business expenses is a factor indicating control over the worker. Conversely, a lack of control is indicated by the worker having to take care of incidental expenses. The "car shuttler" incurs no expenses in the delivery of the car; the

agency pays all expenses, such as insurance, gas, and oil.

A significant investment in facilities tends to show an independent status. In the case of the "car shuttler" no investment is made. Similarly, a person who is in a position to realize a profit or suffer a loss is generally an independent contractor while an individual who is an employee is not in such a position. The "car shuttler" is paid a flat fee and is not engaged in an independent enterprise requiring the outlay of capital or the assumption of business risks

The degree of skill required by an individual is a factor to be considered in determining whether the individual is an employee or an independent contractor. See *United States* v. Albert Silk, et al., 331 U.S. 704 (1947), Ct. D. 1688, C.B. 1947-2, 167, holding unloaders to be

employees.

Upon the basis of the stated facts, the agency exercises, or has the right to exercise, such direction and control over the "car shuttlers" in the performance of their services as is necessary to establish the relationship of employer and employee under the usual common law rules. If the relationship of employer and employee exists, the designation or description of the relationship by the parties as anything other than that of employer and employee is immaterial. See section 31.3421(d)-1(a)(3) of the regulations. Accordingly, the shuttlers performing services for the agency under the circumstances described above are employees of the agency for Federal employment tax purposes.

SECTION 3306.—DEFINITIONS [FEDERAL UNEMPLOYMENT TAX ACT]

26 CFR 31.3306(i)-1: Who are employees.

Status of "car shuttlers" performing services for a car rental agency. See Rev. Rul. 60-381, page 10.

SECTION 3401.—DEFINITIONS [COLLECTION OF INCOME TAX AT SOURCE ON WAGES]

26 CFR 31.3401(c)-1: Employee.

Status of "car shuttlers" performing services for a car rental agency. See Rev. Rul. 66-381, page 10.

SECTION 4253.—EXEMPTIONS [COMMUNICATIONS]

Rev. Rul. 60-382

Payments of charges for communication services furnished to a nonprofit hospital are exempt from the tax imposed by section 4251 of the Internal Revenue Code of 1954 regardless of the fact that the hospital charges patients for telephone services.

Advice has been requested as to whether the exemption from the communication tax imposed by section 4251 of the Internal Revenue Code of 1954 on payments made by an exempt nonprofit hospital is affected by the circumstances discussed below.

A hospital, exempt from income tax under section 501(a) of the Code as an organization referred to in section 503(b)(5), is furnished telephone service by the local telephone company. This telephone service includes a switchboard and telephone equipment for use by patients of the hospital in their rooms and by the hospital staff. The charge for this service is paid by the hospital to the local telephone company. The hospital charges its patients for the telephone facility in their rooms either on a per-day basis or on a per-call basis.

in their rooms either on a per-day basis or on a per-call basis.

Section 4253(h) of the Code, effective with respect to telephone company bills rendered on or after April 1, 1966, provides that no take shall be imposed under section 4251 of the Code on any amount paid by a nonprofit hospital for services furnished to such organization.

In the factual situation described above payment for the communi-

AVIS APPLICATION FOR EMPLOYMENT

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2. With a 10% discount, the \$3			
3. With a 20% discount, the \$4	7.42 bill will be		
4. With a 25% discount, the \$4	4.44 bill will be		
5. There is a 3% sales tax on the new total.	a brill of \$25.55. Write in		
5. Add he following: : 121.63 63.65 81.25 1,001.75 : £9.26 1.75	7. Subtract the following: \$1,847.72 349.21		
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8. 123 times 47	9. 15% of \$150.00?		4
AHSWER	ANSWER		
10. Mr. Jones rented a Dodge Do. \$1.25 an hour and 9c a mile.	1 for \$9.00 a day (1 day = 24 hrs.)		
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ot 2:00 p.m. Miles in - 2,2	The state of the s		
Mr. Jones is allowed a 20% d computed his cost less his d tax and give final answer.	iscount. After you have		
4	*		

Part 1

	THE COLUMN	
1. If a merchant buys a barrel of apples for \$5.00 and sells	DO FIGURING IN THIS COLUMN	
it for \$5.95, how many barrels must be sell to make a profit of \$4.75?		10
Ansher		
If an automobile runs for 270 miles on 18 gallons of gas, how many miles per gallon does the car travel?		
ANSWER		
3. If an automobile rents for \$11.00 per day plus like per mile, what is the cost for a 3-day trip covering 365 miles?		
AMSWER		
4. What is the square root of 81?		
AMSWER		
5. How many square feet in an area 3 yds, long and 2 yds, wide?	* *	
ANSWER		
6. If a worker earns \$2.00 per hour for a 40-hour week and receives time-and-a-holf for avertime beyond 40 hours, how much will be earn if he works 48 hours in one week?		(
AMSWER		
7. Subtract 36 from 100 and divide the result by 8.		
ANSWER		
3. If you odd 37 minutes to 11:38 p.m., what time is it?		
ANSWER		
24-hour time. Opposite each of the times shown by the 24-hour time. Opposite each of the times shown by the 24-hour method, write the equivalent time. Indicate AM or PM by crossing out the non-applicable item. AM		
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Part I Score:

9 J.

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2.	San Francisco, California and	Los Angeles, Colifornia	mile
3.	Jacksonville, Florida and Mia	ami, Florica	mil
4.	What is the street location of t	the office in which you are now being interviewed?	
Nom	e the states in which the follow	wing cities are located:	
5.	Phyonix	8. Tuscoleoso	
6.	Trenton	9. Decatur	
7.	Austin	10. New Haven	
Unde	erline the correct answer, inclu	iding two where a combination is more accurate, in each of the following cas	es:
11.	Atlanta, Georgia is (north, sou	ith, east, west) of Bulfala, New York.	
12.	Chicago, Illinois is (north, sou	uth, east, west) of Cleveland, Ohio.	
		north, South, east, west) of Los Angeles, California.	
		orth, south, east, west) of Denver, Calarada	
15.	Miami, Florida is (north, south,	n, east, west) of Omaha, Nebrasks.	
16.	Which automobile manufacturer	r produces a Falcon?	
17.	Which automobile manufacturer	r produces a Dart?	
18.	Which automobile manufacturer	r produces an Imperial?	
19.	What is the name of the presen	t Vice-President of the United States of America?	
20.	On April 27, a customer rented	d a car for one week. On what date is the car due back?	
In e	uch of the following statements	s, circle the "T" if the statement is true. If the statement is faise, circle t	he "F".
		more detailed definitions than an unabridged dictionary.	T 1
22.	If a person wishes to make sur	re that a long-distance telephone call to a particular person is completed r station-to station service.	т і
23.		all is usually based on an initial period of five minute's.	т і
	Alter means to change.		т (
7000	The state of the s	of information on credit ratings.	т :
23.	Don's Brookheer is a score of	or information on creat forings.	
Und	e.line the incorrectly spelled w		
26.	contract	31. similiar	
27.	zupersede	32. possess	
	safetely	33. familar	
28.		34. convenience	
	identification	and hamiltonian	
29.	identification licensee	35. defenite	
29. 30.	Take to the contract of the co		
29. 30. Und	licensee derline the best definition:		
29. 30. Und 36.	licensee lerline the best definition: AFFIDAVIT (hoise	35. defenite (friendly) (legal alfirmation) (good faith)	
29. 30. Und 36. 37.	licensee lerline the best definition: AFFIDAVIT (hois: BOYCOTT (comb	35. defenite it) (friendly) (legal affirmation) (good faith) bine against) (boys' arganization) (juvenile delinquent) (man)	
29. 30. Und 36. 37. 38.	licensee letline the best definition: AFFIDAVIT (hois: BOYCOTT (comb CANVASS (soile	35. defenite (it) (friendly) (legal affirmation) (good fulth) bine against) (boys arganization) (juvenile delinquent) (man) clath) (a duck) (solicit) (deep crack in a mountain)	
29. 30. Und 36. 37. 38.	licensee lectine the best definition: AFFIDAVIT (hois: BOYCOTT (comb CANVASS (soild PERSONNEL (belo	35. defenite it) (friendly) (legal affirmation) (good faith) bine against) (boys' arganization) (juvenile delinquent) (man)	

	ent from one continent to anot	her are l	nown a		day letters	
	full-rate telegrams			122	cablegrams	
(8)	night letters			(0)	- Caure grams	
2. Money paid	on an insurance policy is cal	led a				
(A)	premium			(C)	retainer	
(8)	stipend			(D)	sight draft	
3. The abbrev	istion cut. stands for	-				
	check will follow			(C)	hundredweight	
(B)	check with tracer			(D)	remittance	
	atically incorrect sentence is Jane coiled Mary and I on the	teleska		(C)	This is the He that I were with my brown suit.	
	We heard that the het was attr				We did not think of her being here.	
5.The gramm	stically correct sentence is					
(A)	I will be gled to come.				Each of the boys is going.	
(8)	The date is prepared.			(D)	It shall snew in April.	
6.Which is th	ne unrelated word in the fellow	ing list	-			
	heree		mice		(E) cat	
(8)	cow	(D)	rebbit			
47.Which is 1	he upralated word in the failes	ing list	,			
	streate	(c)	roads		(E) bauloverds	
(8)	evenees	(D)	tewas		•	
48.Which is t	he unrelated word in the fallow	ing list	,			
	Africe	(C)	South A	America	(E) Australia	
(8)	Consdo	(D)	Asie			
49 Which is	the unrelated word in the follow	ing lies	?			1
	trock		-	hip	(E) train	1
100	metercycle	(D)	4410M0	b ile		
75.5	the unrelated word in the follow	wing lie				1
) stenographer		mechan	nic	(E) messenger	
) bookkeever		typist		4	

INTERVIEWER'S COMMENTS:

Contractor acknowledges that he received the vehicle below from Owner or Owner's Authorized Representative in good appearance and safe mechanical condition, and agrees to deliver it at the time and place and for the fee designated below, in the same condition as received, ordinary wear and tear excepted. Contractor agrees not to use said vehicle for any purpose other than for delivery as described herein, nor to transport any persons or property therein.

It is agreed that this contract in no way constitutes the contractor as an agent or employee of the owner of said vehicle or of Avis Rent-a-Car System, its members or licensor or licensor's subsidiaries. CONTRACT

To Deliver Venicle # .	CONTRACT	SPECIFICATIONS	
Color	300	make Model	
Additional Equipment		STATE	
rom	000		NUMBER
RRIVAL TIME AND DATE	1 710 Ties 12	То	· · · · · · · · · · · · · · · · · · ·
RANSFER FEE \$	Coving Total	the second second	
LLOWED EXPENSE \$	NA A	DATE AND TUNE IN	19
XPLANATION OF EXPENSE	11	DATE AND TIME OUT	
	C. C	The second secon	
ONTRACTOR TO BE PAID BY		TIME USED	
- SIGNED	Name of City	MILES	
- SIGNEL) —	MILES	
	Contractor	TOTAL	
		MILES	
	Vehicle Owner	CHECKED IN BY	
EPHONE A PAR	Authorized Representative	Initials	
SENDING RENTAL STATIC	ON IMPRINT HERE	RECEIVING DELE	
0.0		RECEIVING RENTAL STATION IM	PRINT HERE
9-011- L. AVIS LICE	NOED '	70.0	. 1.1
MICTIAL ATMPORT			
53-6163			6.1
	1		21:11
			1101/19
EIVED PAYMENT			1.5 KALLA
	Contractor's Initials	4 P	
	and the same of th	4. Receivir	ng City OPR 23
		The state of the s	

AGE COMMENT by and detects AVIS'RENT & CAR SYSTEM, Inc., (RENT. # CAR SIV-187600) party of the first part, - 881

hereafter referred to as the Employet, and the GARAGE & SERVICE SECTION theorems throughout the factor and the Employees with the International producthed of Technology, America, Varehousemen and Helpers of America, party of the seron party never the referred to as the Union, covering the exployment of the coming und r the jurisdiction of the Union.

very text of the product of the state of the purposes of the Section, "making in the growth of the section," in the section of the section of

Fill more were constituted in the represent shall become numbers to the delegation of the first shall be come of the second of the Union in good standing is a location to a standard capto, second

section II. 1946 MPAR: The reserved shall considered five (5) consentive days of class (8) hours tach. Truch previous shall not exceed one (1) hour.

SECTION ALL PROPERTY AND SECTION AND OVERLINES.

(a) <u>GLASS LEL 1109</u>

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3,37

OVERTIME shall be said for on the lasts of time and one-hold the or hayout regular hourly rate including shift provides for all hours worked in excess of eight (3) hours in any one day or forty (40) hours in any

coe week.

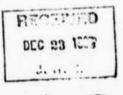
(b) The require schooleded my shift shall start not earlier than 7:00 a.m. and end not later than 6:00 p.m.

No night suite premium thall be said for work performed between these hours on a regularly scheduled day shift.

Employee: shall be paid then (10%) percent additional for all work performed between 4:00 p.m. and midnight; and fifteen (15%) percent additional for :11 work performed between midnight and 8:00 a.m. amount for cork performed on a regularly scheduled day shit. Or for overline worked as a continuation of a regularly establish a light.

[-1-7







(c) Temperery Employments

Temporary caployees shall be defined as men employed for tess than (1) took's work and shall receive not less than one (1) day's by when employee. Any employee who is employed for tess than one (1) work a took shall be paid ten (10%) per cent bove his daily tate of our. Any strady employee who columbrate leaves his place of employment shall not be paid ten (10%) percent above his daily take of pay.

In the event at a provide passers for work and has not received notification from his topicous (not leter than the preceding work day) not to rape to fee work he shall receive one (1) day's pay. This section shall not apply to employees engages in car shifting at airpoins or present airpoint and/or stations. Such employees shall receive not less than then four (4) here' pay, but without the payment of the ten (196) percent referred to in the paragraph above.

- (d) Wages, hours and/or char conditions now in effect which are more beneficial to the employers than those stipulated in this contract shall not be reduced or discontinued.
- (c) LEADERNAM: Service teadernes, where designated by the replayer, shall receive low over the highest rate paid to subordinate employees.
- (f) COMPENSATORY

INJURIES: In onst of compensatory injuries under the Workman's Compensation hat where the employee is able to continue on the job but is required to visit a doctor for treatment open his orders, such employee shall be allowed a maximum of two (2) hours for each doctor's visit without a deduction in pay.

SECTION IV. PAID MODERNYS: The following holidays shall be paid at the employee's regular rate, including any shift premium, when not worked irrespective of the day on which they fall:

New Year's Day Washington's Birthday Memorial Day Fourth of July Labor Day Thanksgiving Day

Christmas Day Veteran's Day Employees Birthd

- (b) Any employee working on the above mentioned holidays shall be paid an additional day's pay of not less than eight (8) hours at his regular rate of pay, including shift premium. If an employee works on a holiday he shall be paid straight time for all such hours worked in addition to the holiday pay. Any full time employee who works anygent of the day shall receive a full day's pay.
- (c) When any ci the above notidays fall on Sunday, the day of served by the State or the Nation shall be considered as the holiday, including shall president. In the event a holiday falls during the employee's vacuation, the employee shall receive an additional day off with pay, or an additional day's pay.
- (d) In order to be eligible for boliday pay when no work is prefixmed an employee most be abiliable for work on the last regular work day immediately prior to a boliday and the first regular work day

in a letaly for lowing the holiday enters the employee on show a justifiable exquee to his employer and the Union. Mry employee was is laid off or discharged for cause, at the cod of his coar work, shall receive pay for any holiday that falls on the dissa day of the employee's shift the following week.

SECTION V. MANAGEMENT And employee with one year of continuous service with any one employee, while or the yearly analyses of date of his hire, receive with pay five [7] days wreatton for old (1) year of service, then (10) days for two (2) years of service, fifteen (15) days for five (5) years of service and the order (20) days for twelve (12) years of service. Vacation pay shall be of adhired on the basis of an employee's regular hourly wage, including day a sit pressure.

- (b) Vacation assignments and be as to at the employer's discretion, whenever partisable according to peniority. The employer shell not ris any vacation periods during the months of October, Newschen, secondar 3 monty, February and Narch, unless the employee entired to such vacation period prefers his vacation within those months. At least two (2) weeks' advance notice of vacations shall be given such employees.
- (c) All employees covered by this agreement, whoc have been in the employ of their respective employers three months or more, whose services terminate for any reason, shall receive prorated varation pay on the following basis: employees who have completed were than three months and less than one year of employment, one-twalfel (1/12) of one week's wage, exclusive of over-time, for each completed calendar month of employment; employees who have completed one year and less than five years of employment; one-thelfth (1/12) of two weaks' wage, exclusive of overture, for each completed calendar month of approprients and employees who have comgleted more than five (5) years of employment, one-twelfth (1/12) of three weeks' wage, exclusive of overtime, for each and sted calendar month of captoyment; and employees who have co. (twelve (12) years of employment, one-twelfth (1/12) of ... was wage, exclusive of overtime, for each completed cale of the of employment. All prorated vacation pay shall include differentials.

SECTION VI. SICK AND VEHENT: Bill full time regular employees who have been in the employ the company one (1) full year or more, shall receive six (6) days of six leave with pay for each year commencing with the second day of illness, except if hespitalized, in which case it shall commence on the first day. Unland sick leave shall be granted at the end of the calendar year in cash in an amount not to exceed five (5) days or by mutual agreement between the Employer and the employee as paid time off to be taken at a time mutually agreed upon. In the event that an employee quits or is terminated, he shall qualify for such unused sick leave payment in each on a promated bosis. Promated sick leave pay shall be computed on the basis of each completed calendar month of service or major fraction thereof. The above clause may be utilized in the event of death of a member of the employee's immediate family not to exceed three (2) days. Inmediate family shall be the employee's Father, Mother, Children, Spouse, and Prother or Sister.

ERCTION VII. MODELING COMPATIONAL IN is the comp of the Employer t.

Formish all books, appears or tools accessary for the work to be performed.

He shall also formish and Littake any special type, color or design of wearing apparet where such articles are required.

securor viii. Union Right Nition: It is agained that the signing of this agreement shall considered a description of the Union and it is further agreed that no members small be discharged for activity in or regresenting the Union.

employer shall provide the casto as a Meath and selface Fich at pur booklet attached but to the casto as a Meath and selface Fich at pur booklet attached but to them out it of whall pay to the administrator of the Bay Area Teamett Fich. The first fruit and administrative cost as provided for an toe for provided for an toe for provided the amendments before the cost as provided for an toe for provided the amendments before the cost as provided for an toe for provided the cost as the cost as force the cost and the amendments before the cost as the cost as the cost as force the cost a

All employees the have employees the value of the previous month chall be allegate for the grant order puch plan on the first of the month following constitution or even alphy (80) hours of work.

Any employer who takes to grow do his employees with insurance benefits described above and who fills to pay the required premiums by the tenth (10th) day of the current works shall be held personally responsible to the employees herein down rail for the remains which would have been provided by such insurance coverage. It shall not be a violation of this contract for the Union to take necessary account action upon failure of the employer to pay premiums an above provided.

In addition to the basis plan described above, the employer agrees to increase contributions by \$5.20 per month for the perchase of broader benefits for eligible employees.

SECTION X. PERSION PLAP: The Employer agrees to pay into the Western Conference of Teamstern Pension Tiem: Fund on account of each member in the bargaining unit an amount equal to fifteen (15¢) cents for each hour for which compensation is paid to him, hald amounts to be computed southly. The total amount due for each calendar month shall be remitted in a lump sum not later than ten (10) days after the last business day of such month. The employer agrees to abide by such rules as may be established by the Trustees of said Trust fund to facilitate the determination of the hours for which contributions are due, the prompt and orderly collection of such amounts, and the accurate reporting and recording of such hours and such amounts paid on account of each member of the bargaining unit.

SEC. TON XI. RESPONSIBILITY: Umployees shall not be responsible for damaged, lost or stolen property except in a case of proven negligence or failure to follow the Employer's instruction.

SECTION XII. PREDOTMENT AGENCY FEET. If employees are hired through an employment agency, the Employer is to pay the employment agency fee.

SECTION XIII It shall not be a violation of this agreement, and it shall not be cause for discharge or disciplinary action in the event an employee referes to enter upon any property involved in a lawful primary labor dispute, or refuses to go through or work behind any lawful primary picket

line including lawful primary picket lines at the Employers place of business.

section xiv. ADJUSTMENTS: Any misunderstandings or dispute as to the terms of this agreement shall be referred to the Business Agent of the Union and the Employer for adjustment. Should they fail to adjust the grievance, it shall be submitted to the executive Committee of the Union and the Employer with the power of said two (1) groups to adjust the same or establish by agreement a mutual settlement of the matters in dispute.

In the event of any dispute or grievance between the Union and the Employer that cannot be adjusted under the term of the preceding section, the said dispute shall be actiled by exhibitation, each of the parties to nominate and select an equal number of representatives, not less than two (2) for each side, and such representatives by a majority vote to select the fifth (5th) or odd member to be known as the Chairman of the Board of Arbitration. The decision of the Board of Arbitration shall be made in writing, and signed by the majority of the Board voting in favor thereof, and shall be binding upon both parties.

SECTION XV. TEPM OF AGREEMENT: This agreement shall become effective December 1, 1963, and remain in force until November 1, 1966, and shall be considered as rangued from year to year thereafter, unless either party hereto shall give written notice to the other of their desire to amend same, and such notice must be given at less sixty (60) days prior to any expiration date hereof during which time changes, if any, shall be negotiated.

AVIS RENT A CAR SYSTEM, INC.
(Rent A Car Division)

CARACE & SERVICE STATION EMPLOYEES LOCAL UNION NO. 665

/s/ Leon Kowal Attorney in Fact

/s/ Arnold Moss

/s/ J. Brennfleck

Date: December 18, 1963

UMITED SPACES DISTRICT COURT EASTERN DIGERROT OF HEW YORK

AVIS RENT A CAR SYSTEM, INC., 1 70-C-70

Plaintiff.

t FINDINGS OF FACT CONCLUCIONS OF LAW

-against-

s Obinion

UNITED STATES OF MERICA,

: September 27, 1973

Defendant, :

APPEARANCES:

GILBERT, SECALL & YOUNG, ESQS. 405 Park Avenue New York, New York 10022 Attorneys for Plaintiff

ROBERT J. LAYION, ESQ. Of Counsel

RODERT A. MORSE, ESO. United States Attorney Eastern District of New York

SCOTT P. CHAMPTON, ESQ. Assistant Attorney General

EDWARD J. SHYDER, ESQ. ROBERT J. HIPPLE, ESQ. Attornoya Department of Justica Tax Division Mashington, D. C. 20730 Attorneys for Dollandant

ROBERT J. PLETIE, MCT. Of Counsel

TRAVIA, D. J.

This action having come on to be heard before this court on the 27th day of July, 1973, and the parties having on that day stipulated to waive a jury trial, and the evidence of the parties having been adduced, and the attorneys for the parties having submitted their respective pretrial and post-trial briefs and memoranda, and upon all the papers and exhibits on file in this action, and after due deliberation this court sets forth its findings of fact, conclusions of law and opinion.

DISCUSSION

Plaintiff corporation, organized under the laws of the State of Delaware with its principal place of business of Garden City, New York, which is within the Eastern District of New York, has filed suit against defendant, UNITED STATES OF AMERICA, in order to recover a sum it has paid as a portion of an assessment allegedly due and owing the Government.

plaintiff alleges that it has timely filed with the District Director of Internal Revenue at Brooklyn, New York, its Federal Insurance Contributions Act ("FICA"), Federal Unemployment Tax Act ("FUTA"), and Federal Withholding (Collection of Income Tax at Source on Wages) ("Withholding") returns for the years 1962, 1963, 1964, 1965, and 1966, and that it

has paid the amounts shown thereon to be due. After an audit, however, on January 17, 1968 and February 23, 1968, the Commissioner of Internal Revenue assessed deficiencies against plaintiff for the years 1962, 1963, 1964, 1965, and 1966, in the total amounts of \$105,733.20 for FICA, \$6,124.51 for FUTA and \$199,926.46 for withholding. The basis of those assessments is a claim by the Commissioner that certain individuals engaged from time to time by plaintiff as "car shuttlers" were employees within the meaning of the Internal Revenue laws, so that the FICA, FUTA, and Withholding provisions were applicable to the amounts paid to them by plaintiff. That claim is the issue in this case.

\$31,178.42 with respect to the assessments, and that amount constitutes a divisible portion of the additional taxes assessed. On April 30, 1968 plaintiff filed a timely claim for a refund of the additional taxes assessed, and for an abatement of the balance of the assessment.

On April 7, 196., however, plaintiff received notice that the I.R.S. disallowed in full plaintiff's claim for a refund and an abatement of the additional assessment. These taxes, plaintiff now avers, were erroneously and illegally

were not "employees" within the meaning of the applicable
Internal Revenue Code provisions. As a result, plaintiff
seeks the sum of \$31,178.42, which is that amount paid by
plaintiff to the Government as a portion of the additional
taxes assessed, together with appropriate interest from March
26, 1968.

The Government in its emended answer and counterclaim filed February 16, 1973, denies that the sum paid by the
plaintiff is an outgrowth of an illegal assessment, and allegas
that the sum of \$323,938.50, which represents the unpaid remainder of the assessment plus interest, is now due and owing
the Government.

Only one witness, Mr. Edwin Hale, who is presently a City Manager with Avis Rent A Car System, Inc. ("Avis"), was called to the stand during the course of the trial. The remainder of the evidence before the court, in addition to Mr. Hale's testimony, consists of exhibits and depositions offered, "for any purpose," pursuant to Rule 32 (a)(3)(B), Fed.R.Civ.P.

The issue in this case, a narrow one, turns on whether certain individuals styled "car shuttlers" were in

^{/1} Jurisdiction lies in this court pursuant to Title 28 U.S.C. § 1346 (a) (1).

fact employees of AVIS or independent contractors, during the years in question, for purposes of FICA, FUTA, and Withholding.

FINDINGS OF FACT, CONCLUSIONS OF LAW AND OPINION

U.S.C. § 3101 et seq., imposes both an income tex on individuals with respect to their employment—and an excise tex on employers "with respect to having individuals in [their] employ."

Under FICA, an "employee" is defined as, among other things,

"any individual who, under the usual common law rules applicable in determining the employer-employee relationship, has the status of an employee...."

As an amplification of this definition, 26 C.F.R. \$ 31.3121(d)-1 provides in pertinent part:

"(c) Common law employees. (1) Every individual is an employee if under the usual common law rules the relationship between him and the person for whom he performs services is the legal relationship of employee.

^{/2} Title 26 U.S.C. § 3101.

^{/3} Title 26 U.S.C. 5 3111.

[/]A Title 26 U.S.C. 5 3121(d)-2.

- (2) Generally such relationship exists when the person for whom services are performed has the right to control and direct the individual who performs the services, not only as to the result to be accomplished by the work but also as to the details and means by which that result is accomplished. That is, an employee is subject to the will and control of the employer not only as to what shall be done but how it shall be done. In this connection, it is not necessary that the employer actually direct or control the manner in which the services are performed; it is sufficient if he has the right to do so. The right to discharge is also an important factor indicating that the person possessing that right is an employer. Other factors characteristic of an employer, but not necessarily present in every case, are the furnishing of tools and the furnishing of a place to work, to the individual who performs the services. In general, if an individual is subject to the control or direction of another merely as to the result to be accomplished by the work and not as to the means and motheds for accomplishing the result, he is an independent contractor. An individual performing services as an independent contractor is not as to such services an employee under the usual common law rules
- (3) Whother the relationship of employer and enployee exists under the usual common law rules will in doubtful cases by determined upon an examination of the particular facts of each case." (Emphasis suded).

The Federal Unemployment Tax Act, Title 26 U.S.C.

6 3301 et seq., imposes an excise tax on employers with respect to individuals in their employ. Under this chapter, an

^{/5} Titlo 26 U.S.C. § 3301.

"employee" was defined, for the years in question, as including:

- *. . . an officer of a corporation, but such term does not include --
 - (1) any individual who, under the usual common law rules applicable in determining the employer-employee relationship, has the status of an independent contractor, or
 - (2) any individual (except an officer of a corporation) who is not an employee under such common law rules."

The Collection of Income Tax at Source on Wages

("Withholding") provisions, Title 26 U.S.C. § 3401 et seq.,

mandate that every employer who makes payment of wages "shall deduct and withhold upon such wages . . . a tax." The co
extensive definitions of "employee" and "employer" may be found in this rather inconclusive section:

⁷⁶ The pertinent provision, Title 26 U.S.C. § 3306 (i), was amended by Pub. L. 91-373, Title I, § 102 (a), August 10, 1970. The present definition coincides with that definition of "employee" under FICA as found in Title 26 U.S.C. § 3121(d). See also the applicable regulation for FUTA, Title 26 C.F.R. § 31.3306(i)-1.

^{/7} Titlo 26 U.S.C. 5 3402.

^{/8} Title 26 U.S.C. § 3401(d).

"Employer.-For purposes of this chapter, the term 'employer' means the person for whom an individual performs or performed any service, of whatever nature, as the employee of such person..."

The pertinent section in the Code of Federal Regulations which elaborates upon the meaning attributed to the torm "employee," for purposes of Withholding, however, is a substantial replica of the regulation pertaining to FICA and /10

FUTA "employees." As a result, the test which this court shall utilize in determining whether "car shuttlers" are "employees," or "independent contractors," is the "common law applicable in tort actions under the doctrine of respondant superior. See Lifetime Siding, Inc. v. United States, 359

F.2d 657, 660 (2d Cir.) cart.denied 385 U.S. 921 (1966);

Titanium Ores Corp. v. United States, 205 F.Supp. 606, 609

(D.Md. 1962).

An analysis of the particular fact-pattern in a case is always a substantial part of the foundation upon which the court rests its decision, but an examination of the facts by the court is of particular importance in a "doubtful case"

^{/9} Title 26 C.F.R. S 31.3401(c)-1(b).

^{/10} See Titlo 26 C.F.R. § 31.3121(d)-1, and Title 26 C.F.R. § 31.3306(i)-1(b).

^{/11} See Title 26 C.P.R. 931.3121(d)-1(c)(3), which states:
"Whether the relationship of employer and employee exists under the usual common law rules will

such se this one. Whether an employer-employee relationship exists or not "is to be ascertained by an over-all view of the entire situation, not by any rule of thumb, or by the presence or abrence of a single factor. The result in each case must be governed by the special facts and circumstances of the case itself." Cape Shore Fish Co. v. United States, 330 F.24 961, 965 (U.S.Ct.Cl. 1964).

what is, therefore, an AVIS "car shuttler"? While many people have come to recognize the "We Try Harder" company, few have begun to realize the magnitude of the day-to-day operations of the corporation. "Car shuttlers" are individuals who have been engaged to ameliorate a "problem" that may arise in "emergency situations."

cars without drivers. The availability of cars at locations where needed is a key facet of plaintiff's operation, and it entails a constant re-distribution of cars to meet reservations and maintain a ready reserve of available cars. This function may be delegated to full-time employees of the local AVIS agencies, but peak restal demands upon the company may cause an imbalance of cars in a certain locale. Such imbalances

Trial ("TR") 45). In order to re-distribute the many vehicle it handles, plaintiff engages individuals who are appropriate designated "car shuttlers."

A "car shuttler" is paid a fixed fee to move a car from point A to point B (TR 44, 58), and he is required to /12 sign a Vohiclo Transfer Contract (Plf's Exh.#3; Def's Exh. "A") before he may nove the car. Upon the completion of his task, the "shuttler" is paid his fee by either cash or check (Depositions ("Dops.") of Pape, p. 11; Hillestad, p. 14-15; Elliot, p. 13).

In a suit to recover FICA, FUTA and Withholding taxes, the burden is on the taxpayer to establish that the relationship of employer-employee did not exist during those years in question. It is therefore incumbent upon plaintiff

^{/12} The Vehicle Transfer Contract reads as follows:

[&]quot;Contractor acknowledges that he received the vehicle below from Owner or Owner's Authorized Representative in good appearance and safe mechanical condition, and agrees to deliver it at the time and place and for the fee designated below, in the same condition as received, ordinary wear and tear excepted. Contractor agrees not to use said vehicle for any purpo other than for delivery as described herein, nor to transport any persons or property therein.

It is agreed that this contract in no way constitutes the contractor as an agent or employee of the owner of said vehicle or of Avis Rent-A-Car System, its members or licensor or licensor's subsidiaries."

^{/13} Kurio v. United States, 281 F. Supp. 252,261 (S.D. Texas 1.15

to prove that the factors attendant to the function of the "car shuttlers" confirm that the "shuttlers" were indeed independent contractors, and not employees of AVIS.

perhaps the most important, and also the most troublesome, concept which will often clarify a close question regarding the employee-independent contractor dichotomy is whether
the principal has the right to direct the manner and method in
which the work shall be done, as well as the result to be
secomplished. Actual supervision over the services performed
is not necessary; it is sufficient if the employer has the

right to do so. Generally, the satisfaction of these
tests indicates an employer-employee relationship.

period in question it did not have the right to exercise control over the manner in which, or the means by which,
"shuttlers" did their work. While there is evidence, among
other things, that "shuttlers" received no training (Dep. of
Copelin, p. 18), were not required to follow a specific route
(Dep. of Beck, p. 10), and were not obligated to arrive at a

^{/14} See Illinois Tri-Seal Products, Inc. v. United States, 353
F.2d 216, 223 (U.S.Ct.Cl. 1965); see also Title 26 C.F.R.
§ 31.3121(d)-1(c)(2).

^{/15} See, e.g., Title 26 C.F.R. § 31.3121(d)-1(c)(2).

specific time at their destination (Dep. of Lunkford, p.12), these factors are not conclusive of the issue. The Government contends, and with some validity, that there can be very little control when a person is required to move a car from point A to point B. Purther clouding the issue is the fact that it would have been well-nigh impossible for AVIS to put a supervisor in a car with the "shuttler," for it was precisely this manpower shortage which lod AVIS to engage "shuttlers."

corporation, for whom services are performed has the right to control the actions of the individual. A porusal of the Vehicle Transfer Contract reveals that the "shuttler" was obligated to deliver the vehicle at the time and the place designated in the contract; that the "shuttler" had to agree not to use the vehicle for any purpose other than delivery, and not to transport any persons or property therein. These factors appear to represent a limited right of AVIS to control the performance of the "shuttlers" and, standing alone, plaintiff's contention falls short of convincing this court that "shuttlers" are independent contractors.

^{/31} Vehicle Transfer Contract, guora note 12.

"Car shuttlers" performed their tasks on a job-to-job basis,
and they could reject assignments they deemed unsuitable without
fear of recrimination (Deps. of Talarico, p. 21; Reese, p. 18).
The "permanency of (a) relationship can hardly be said to exist
or be a weighty element where each obligation was of comparatively short duration and the worker was free to accept or reject the offer of a new or similar obligation."

Additionally, "shuttlers" were not entitled to, and did not receive vacation pay, overtime pay, sick-leave pay, bonuses or any other fringe benefits (Deps. of Zatezalo, p. 13; O'Brien, p. 13), which may be reasonable indications of an independent contractor status. On the other hand, one may argue that this facet of plaintiff's operation reveals nothing more than the predilections of an everbearing employer. This argument is unpersuasive, however, for "regular employees" of AVIS received, and do receive, such benefits (TR. 49).

In many instances, AVIS dealt with "head shuttlers"

^{/17} Silver v. United States, 131 F.Supp. 209, 212 (N.D.N.Y. 1954).

^{/18} See, e.g., Lifetime Siding, Inc. v. United States, 359 F.2d 657, 659 (2d Cir.), chrt. denied, 335 U.S. 921 (1966).

on many of these occasions, AVIS had no contact with the individual "shuttlers" (Deps. of Shrag, pp.3-4; Askey, p.4; Gosling,
p.6; TR 56-57). This is of importance, for any right of control AVIS had with regard to the individual "shuttlers" would
of necessity be reduced by some degree. See Bonney Notor

Express, Inc. v. United States, 206 P.Supp. 22, 24 (E.D.Va.
1962).

Plaintiff makes much of the fact that "shuttlers"
were not identified, by their manner of dress, as AVIS personnel (Dops. of Zepp. p. 20; Reese, p. 15). Mr. Halo testified that "shuttlers" had no dress requirements imposed upon them at all, while the regular employees were subject to various restrictions regarding their manner of dress (rental and service agents were uniforms, and company policy mandated the wearing of the ubiquitous "We Try Harder" buttons (TR. 49, 51). Sound business techniques dictate that those who deal with the public, such as front office managers and high visibility personnel, should be neat in their appearance. It is also to be noted that this is an additional means of advertising. "Shuttlers," on the other hand, are required only to drive a car between two points, and they do not provide any

great amount of importance should be attached to the dress and /19 manner of appearance of the "shuttlers."

Perhaps a more telling indication of the status of "car shuttlers" is the lack of a seniority system among these individuals since work assignments were handed out on a "first-c., first-serve basis." (Deps. of Gartner, p. 18; Spradley, c., p. 20; Roese, p. 14). A seniority system is often an effective means by which an employer insures that the better-trained individual stays in his employ, and is a functional means for delegating authority among employees.

Moreover, AVIS did not follow an established pattern of interviewing or screening prospective "shuttlers" (Deps. of Moore, p. 6; Elliot, p. 12). This lack of a procedure to sift out potentially "poor" "car shuttlers" may be compared with the screening process AVIS utilizes when it hires new "regular employees." An Application for Employment must be filled out in detail by the prospective employee, and a written Employment Test must be passed by all such applicants.

^{/19} Cf. William C.McCombs Co. v. United States, 436 F.2d 979, 982 (U.S. Ct.Cl. 1971).

^{/20} Plf's Exh. 46.

^{/21} Plf's Exh. #7.

"Shuttlors," however, ordinarily had to present nothing more than a driver's license in order to move a car (Deps. of Elliot, p.11; Robertson, p. 10; Moore, p. 6). While it may be suggested that the only skill required of a "car shuttler" is an ability to drive a car. AVIS could have inquired into a "shuttler's background in order to verify his trustworthiness.

This is significant, for it would appear that an employer would naturally be more interested in an employee's, rather than an independent contractor's, prior employment and conduct since the employee is a representative member of that firm, both during and after working hours.

plaintiff seeks to connect the fact that "shuttlers" had to pay fines for speeding and parking violations (Deps. of Talarico, p. 12; Copelin, p. 13) with their alleged status as independent contractors. Such an inference cannot be drawn when "regular employees" of AVIS had to pay the same fines (TR. 71).

^{/22} Sea, for example, Plf's Exh.#6, entitled "Application For Employment," which reads in part:

"Have you ever been found guilty of a crime other than a minor traffic violation?

Has fidelity insurance coverage ever been denied with respect to you?"

This court does note, however, that no workman's compensation insurance of any kind was carried on the "shuttlers" (Dops. of Talarico, p. 6; Chambliss, p. 10), and this is evidence, in the very least, that these men were not looked upon as employees by Avis. Cf. Air Terminal Cab, Inc. v. United States, 341 F. Supp. 1257, 1263 (E.D.Mo. 1972). Moreover, it seems clear that all of plaintiff's actions were pointed so as to indicate its cam viewpoint that the "shuttlers" were independent contractors. In a similar vein, there is evidence that the "shuttlers" thought of themselves as independent contractors (Deps. of Shrag, p. 11; Copelin, p. 16), and the Vehicle Transfer Contract specifically reads:

"It is agreed that this contract in no way constitutes the contractor as an agent or employed of the owner of said vehicle or of Avis Rent-A-Car System, its members or licensor or licensor's subsidiaries."

Notwithstanding the sound principles that "contracts, however 'skillfully devised,' should not be permitted to shift tax liability." and that "flutting an independent contractor's label on [workers] does not [automatically] take [them] out of the ambit of the federal taxing statutes."

^{/23} United States v. Silk, 331 U.S. 704, 715 (1947).

^{/24} Etherton v. United States, 278 F.Supp. 568, 571 (E.D.Tenn. 1967). aff'd, 394 F.2d 6 (6th Cir.1968). See also Title 25 C.F.R. 6 31.3121(d)-1(a)(3).

it is also true that the beliefs and intentions of the parties.

/25

while not determinative of the issue, are nonetheless relovant.

It is obvious that the nature of a "shuttler's" job procludes him from being fired during the course of his work, and the only recourse available to a "dissatisfied" AVIS is to refrain from offering that "shuttler" additional contractual assignments. This situation appears to differ from the one in Raybill v. United States, 364 F.2d 347, 354 (U.S.Ct.Cl. 1956), where, despite the nature of an "applicator's" work, which seems to have allowed for his being fired while on the job.

"[i]n no instance was the work of an applicator terminated during its progress." This court recognizes that the right to discharge need not be exercised, and its mere presence is

^{/25} American Consulting Corp. v. United States, 454 G.2d 473 480 (3d Cir. 1971).

^{/26} See Rayhill v. United States, 364 F.2d 347, 354 (U.S.Ct. Cl. 1966, wherein the court said:

"If plaintiff was dissatisfied with the work, he would not offer the applicator another work order. The applicator, if dissatisfied, would decline the next job offered by the plaintiff. 'This [of course], is not the equivalent of evidence of a right to fire an applicator from a job once he had begun to work on it. It is only evidence of the right not to enter into another contract."

sufficient to be an indicator of control, 27 but under the circumstances of this case, no meaningful inference should be drawn with regard to the questionable ability, or inability, of AVIS to fire or discharge "shuttlers." Suffice it to say that AVIS did not discharge "shuttlers" while they were on the job.

What is of great significance, though, is the fact that these "car shuttlers" had the right to work for other rental agencies, including the compatitors of AVIS, and indeed did so (Deps. of Gartner, p. 7; Goeling, p.4; Christensen, p.10).

See Illinois Tri-Seal Products, Inc. v. United States, 353 P.

2d 216, 229 (U.S.Ct.Cl. 1965). Such actions on the part of the "shuttlers" indicate an independence from plaintiff that greatly transcends any degree of freedom ordinarily exhibited by an employee.

It seems clear that the factors here in their totality establish that these individuals styled "car shuttlers," wara,

^{/27} Soa E.F. Uilliams Co. v. United States, 139 F. Supp. 875. 877-78 (N.D.N.Y. 1956).

^{/28} It is the very nature of the shuttlers' mission that also beclouds any examination of the plaintiff's "right" of control over the shuttlers' means of performance, as mantioned above.

during the years in question, independent contractors and not employees within the meaning of FICA, FUPA, and Withholding.

While the question is a close one, this court is of the opinion that such factors as the lack of a seniority system, the irregular work patterns of the "shuttlers," the lack of benefits for "shuttlers," and the "shuttlers' " ability to work for competitors, when measured alongside the unclear factors here of the right of control and discharge tip the scales in favor of plaintiff.

This court is not unmindful of Revenue Ruling 65-381, which holds that "the shuttlers performing services for the agency . . . are employees of the agency for Federal employment /30 tax purposes." The Revenue Ruling, it should be noted, was issued as a direct response to the specific inquiry involved in this case, i.e., were "car shuttlers" employees or independent contractors?

While Rovenue Rulings are certainly persuasive, such rulings do not commit this court to any particular inter-

^{/29} Plf's Exh. #5.

^{/30} Id. at 12.

^{/31} McMartin Industries v. Vinal. 301 F. Supp. 749, 754 (D. He b. 1969), aff'd 441 F.2d 1274 (8th Cir. 1971).

pretaion of the law. 122 It is significant to note that one important difference between that Ruling and this opinion is the stress to be placed upon the right to discharge in this case. The Ruling, citing Ringling Rwos.—Barnum and Bailey Com.

Shows v. Higgens, 189 F.2d 865 (2d Cir. 1951), equates a failure to renew a "shuttler's" contract with the right to discharge.

Yet the Ringling Bros. case is clearly distinguishable, for the contracts in that case differed greatly from the Vehicle Transfer Contracts. The following description of the contracts in the Ringling case suggests the reason why the court ruled that the performers were employees:

The contracts were for an entire season, seven months, while the circus travaled throughout the United States. In each centract the performer granted an obtion to the circus to renow the contract for the next succeeding season upon the same terms. The plaintiff could, in order, discharge by failing to renew; if it did renew, the performer could not appear at any other circus . . . during the off season without plaintiff's written consent." (emphasis added).

Id. at 869.

The right of discharge, as an important element of the right of control, was much more evident in that case than

^{/32} Hiller v. Commissioner, 327 F.2d 846, 850 (2d Cir.) cort.
donied, 379 U.S. 816 (1964).

this one, for there was not only an option to renew in these contracts, but there was also an obligation upon the part of the performers not to perform elsewhere without permission, in the event that the option was renewed.

"shuttlers" were independent contractors, and not employees,
the deficiency assessments made by the Commissioner were beyond
this statutory power. Plaintiff is, therefore, entitled to recover and defendant's counterclaim must be dismissed.

Submit judgment in accordance with this opinion.

u. S. D. J.

UNITED STATES DISTRICT COURT EASTERN DISTRICT OF NEW YORK

AVIS RENT A CAR SYSTEM, INC.,

[Filed October 3, 1973]

Plaintiff,

70 C 70

(AJT)

-against-

JUDGMENT

UNITED STATES OF AMERICA.

.

Defendant.

This action having come on for trial before this Court,
Honorable Anthony J. Travia, District Judge, presiding, on the
27th day of July 1973, and the parties having that day stipulated
to waive a jury trial, and the evidence of the parties having been
adduced, and the issues having been duly tried upon all the evidence
and exhibits on file in this action, and the Court having filed its
Findings of Fact, Conclusions of Law and Opinion dated September 27,

It is Ordered and Adjudged that the plaintiff Avis Rent

A Car System, Inc. recover of the defendant United States of America the sum of \$31,178.42, with interest thereon at the rate of six (6) percent per annum from March 26, 1968, and its costs of this action, and it is

Further Ordered and Adjudged that the counterclaim of defendant is hereby dismissed.

Dated at Brooklyn, New York this 3rd day of October, 1973.

Clerk of Court

APPROVED: BRUCKLYN NEW YORK

S/AHUJ.D.J. Traus

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LKS:CIS:dev File No. 700074

UNITED STATES DISTRICT COURT EASTERN DISTRICT OF NEW YORK

AVIS RENT A CAR SYSTEM, THC.,

[Filed November 29, NOTICE OF AUPEAL 1973]

Plaintiff.

-against-

Civil Action No. 70 C 70

UNITED STATES OF AMERICA,

Defendant.

SIRSI

PLEASE TAKE NOTICE that the UNITED STATES OF AMERICA, defendant herein, hereby appeals to the United States Court of Appeals for the Second Circuit from the Order of the District Court (Anthony J. Travia, J.), entered on October 3, 1973 and from each and every part thereof.

Brooklyn, New York November 29, 1973 Dated

Yours, etc.,

ROBERT A. MORSE United States Attorney Eastern District of New York Attorney for the United States of America 225 Cadman Plaza East 11201 Brooklyn, New York

CARL I. STEWART

Assistant United States Attorney

41.1

CLERK United States District Court TOI Eastern District of New York 225 Cadman Plaza East Brooklyn, New York

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